

Ecosystem Vulnerability Workshop



Surrey City Hall
13450 104 Avenue
First Floor - Committee Rooms A & B

Tuesday, November 27, 2018 9:00 AM - 12:00 PM

This workshop will convene Boundary Bay environmental partners, agency representatives and subject matter experts to provide an update on Surrey's Coastal Flood Adaptation Strategy (CFAS), and gather feedback on a framework for ecosystem risk assessment to prioritize issues for near term adaptation and communications materials.

Agenda

- Introductions (10 min)
- Background to CFAS (10 min)
- Data collected/collated (30 min)
- Ecosystem Risk Framework (10 min)
- Table Exercises (30 min)
- Break (15 min)
- Plenary discussion (20 min)
- Communication work plan (20 min)
- Conclusion (15 min)



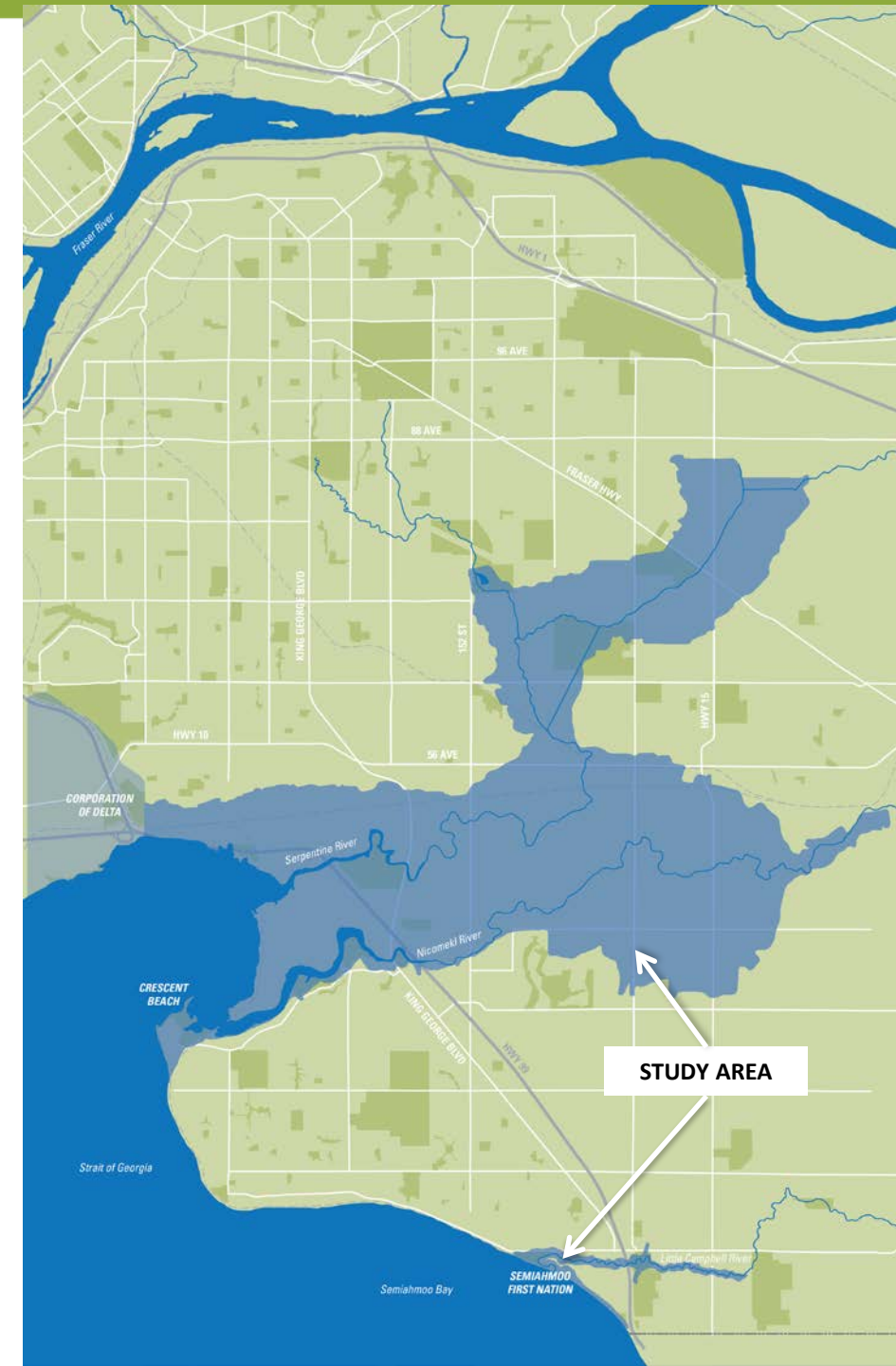
SURREY COASTAL FLOOD ADAPTATION STRATEGY (CFAS)

November 27, 2018

Update

SURREY COASTAL FLOOD ADAPTATION STRATEGY (CFAS)

- Mayor & Council adopted recommendations to develop a Coastal Strategy Feb 22, 2016 under Corporate Report No. R034;2016
 - Continuing commitment to participatory planning
- CFAS anticipated to be complete by end of 2018
- Large study area with many communities, stakeholders and partners



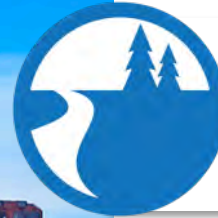
Study area @ a glance

COMMUNITIES AND PEOPLE



Many residential areas and neighbourhoods
Semiahmoo First Nation
1,500+ residents
Approximately 20% of Surrey's land area

PARKS AND ENVIRONMENT



Destination regional and City parks
Beaches and recreation areas
Critical foreshore, coastal, and riparian areas

LOCAL AND REGIONAL ECONOMY



700+ jobs
Over \$100M in annual farm gate revenue
Over \$1B in assessed property value
Almost \$25B annual truck and rail freight traffic

INFRASTRUCTURE



Over 10km of Provincial Highways
Over 200,000 vehicle trips a day
Over 30km of railway (freight, passenger)

What is at Risk?



COASTAL AND RIVER FLOODING

1870 1880 1890 1900 1910 1920 1930 1940 1950 1960 1970 1980 1990 2000 2010 2020 2030 2040 2050 2060 2070 2080 2090 2100 2100

Major Coastal and River Flood Events



A Changing Shoreline

In 1890, dyking of Mud Bay begins. Shortly afterwards, dyking and damming of the Serpentine and Nicomekl Rivers begins. By 1953, a timber sea wall at Crescent Beach is constructed.

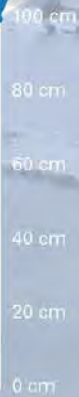
Since then, residents of Surrey's Coastal Floodplain have relied on a system of dykes and sea dams to protect themselves from ocean and river flooding.



Sea Level Rise with Ground Subsidence

1.2 Metres

Metre



TODAY

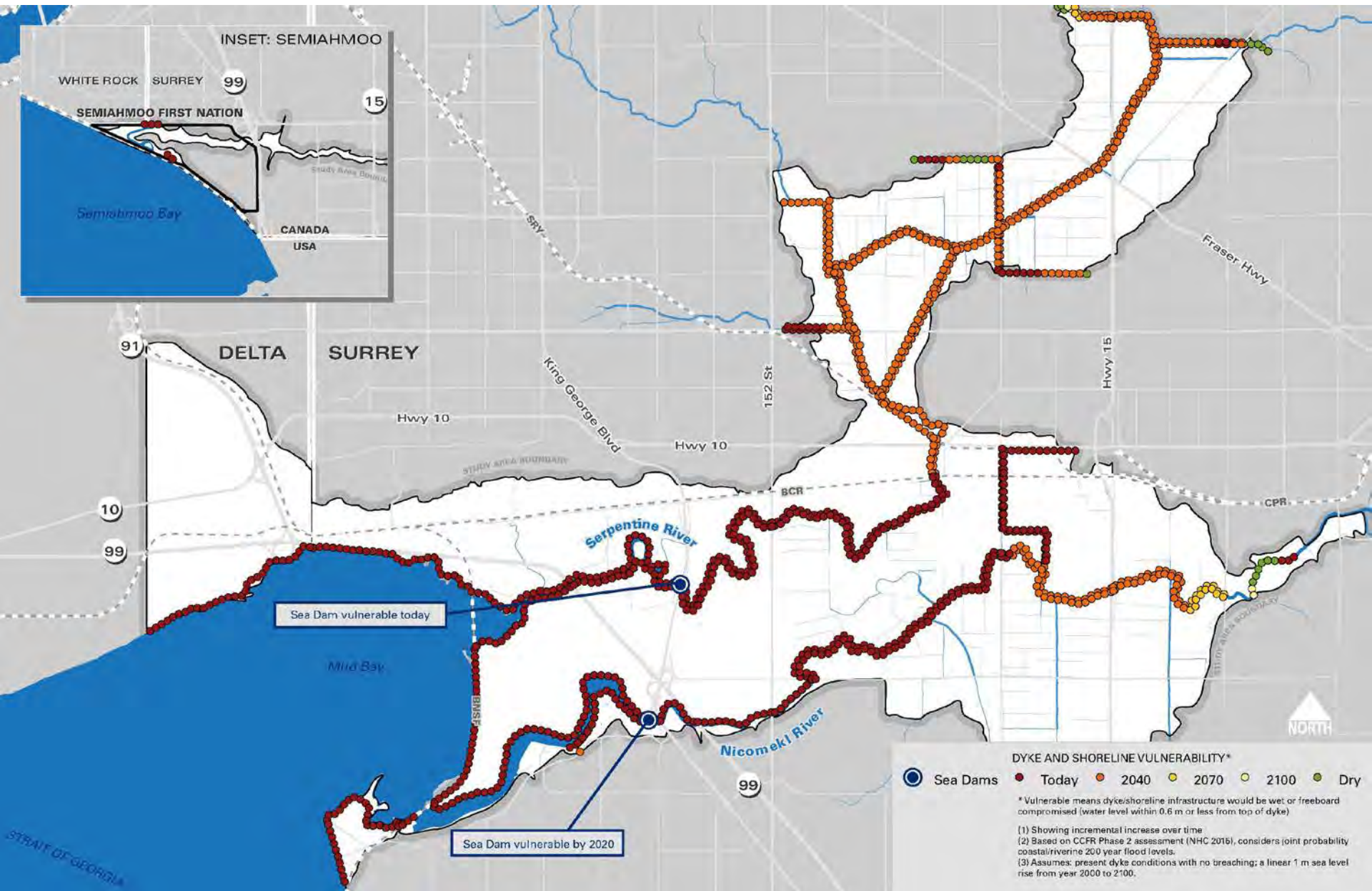
An Evolving Future

As our climate continues to change and sea levels continue to rise over the coming years, it is anticipated that the frequency and intensity of major coastal and river floods will also increase.

The Province has directed municipalities to plan for at least 1m sea level rise by 2100. In Surrey, and elsewhere in the Lower Mainland, most drainage systems are not designed for projected changes.

Approximate sea level rise since 1972





DYKE AND SHORELINE VULNERABILITY*

● Sea Dams ● Today ● 2040 ● 2070 ● 2100 ● Dry

* Vulnerable means dyke/shoreline infrastructure would be wet or freeboard compromised (water level within 0.6 m or less from top of dyke)

(1) Showing incremental increase over time
 (2) Based on CCFR Phase 2 assessment (NHC 2016), considers joint probability coastal/riverine 200 year flood levels.
 (3) Assumes: present dyke conditions with no breaching; a linear 1 m sea level rise from year 2000 to 2100.

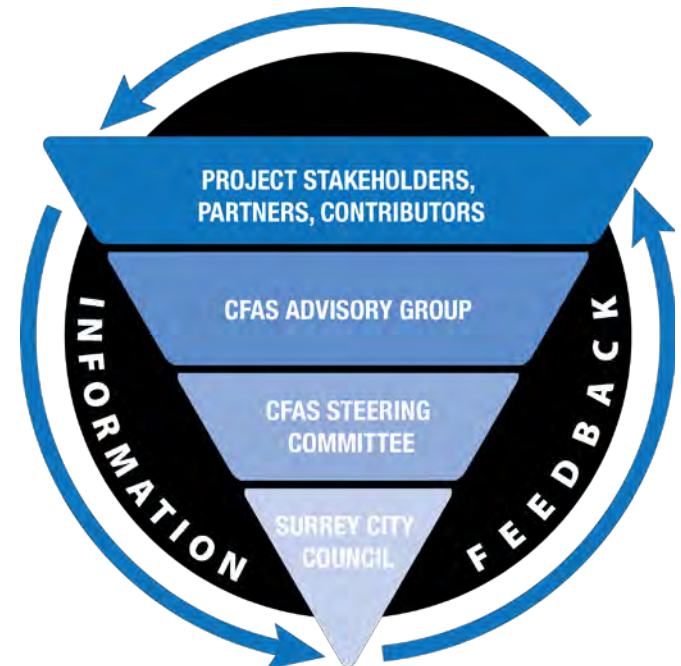
Coastal Vulnerabilities

Coastal Dyke Vulnerability

Location	Annual Exceedence Probability	
	Present	Future with 10 cm of sea level rise
BNSF Railway	14%	33%
Colebrook Dyke (Average of two locations)	5%	11% funding requested to bring to 0.5%
South Bank Serpentine River (Mud Bay)	4%	9%
Crescent Beach	3%	9%

Surrey CFAS Process

- Many stakeholders
 - Farmers and agricultural community
 - Residents, businesses, community groups
 - Environmental and recreational groups
 - Infrastructure operators and owners
 - Semiahmoo First Nation



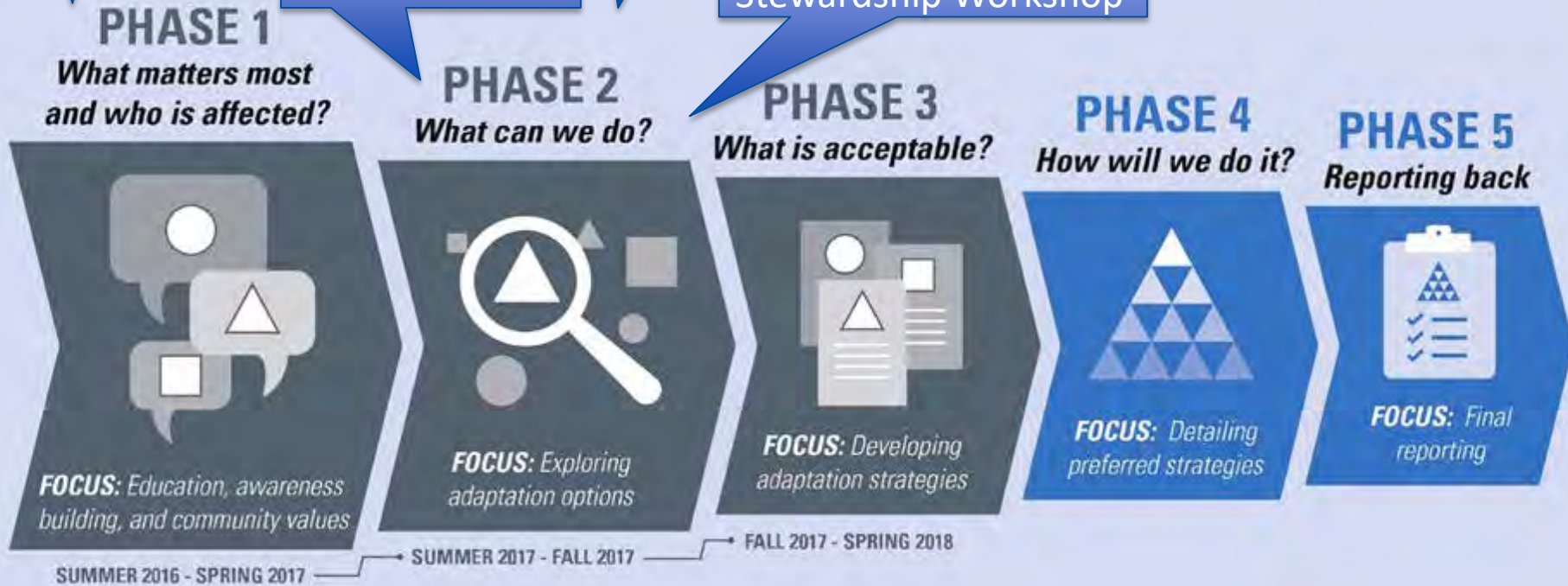
Surrey CFAS Process

Environment & Recreation Focus Group
March 8, 2017

October 2017
Environmental Stewardship Meeting

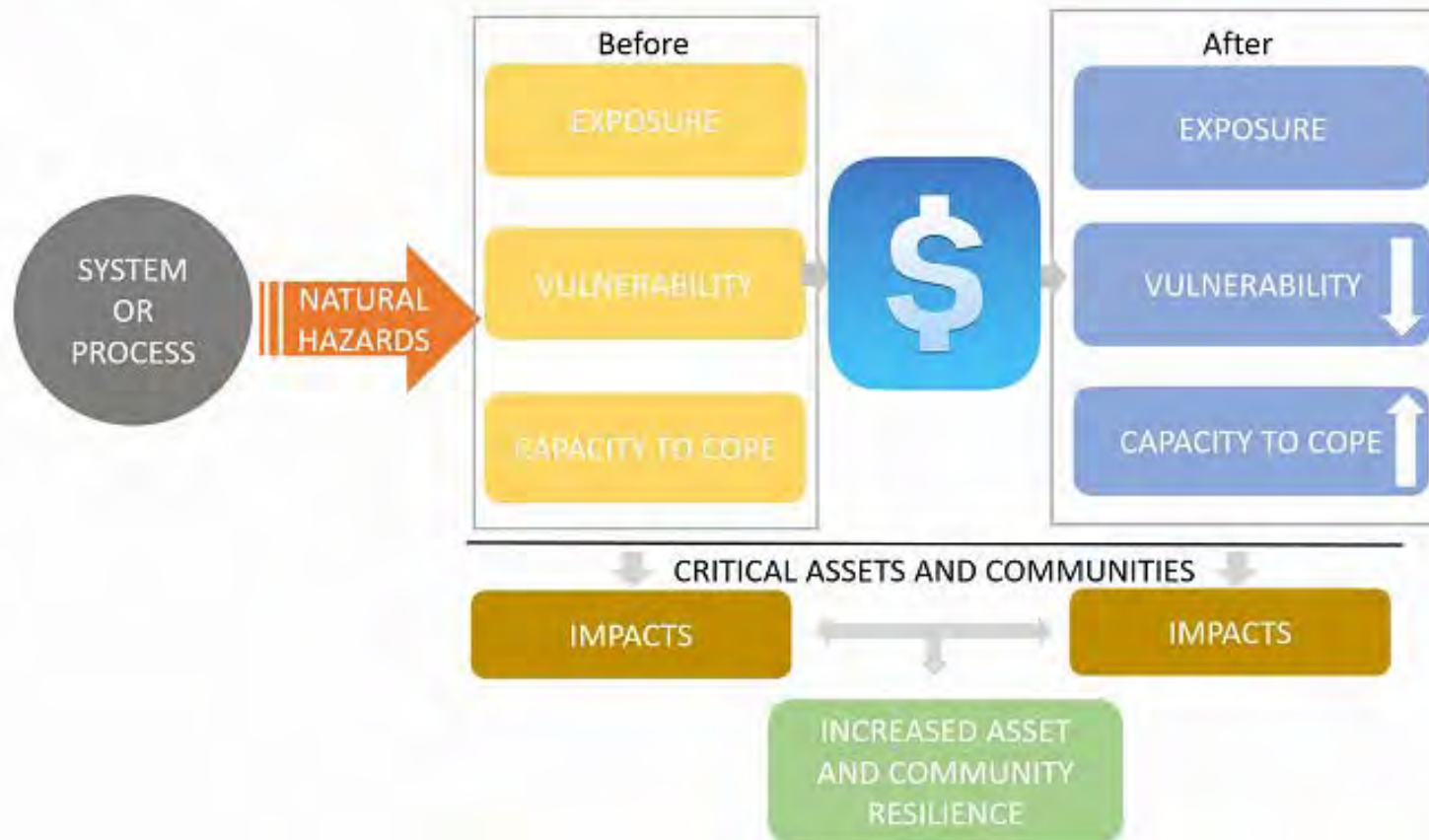
July 11, 2017
Green Shores™

November 17, 2017
Coastal Land Stewardship Workshop



DMAF Framework

Strengthening Resilience



Mud Bay Ecosystem and Infrastructure Prioritization project

- Commenced August 2017
- Literature Review
- Online materials
- High Level Environmental Assessment & Risk Assessment
- Estuary monitoring
 - Wind and wave data
 - 4 sites for accretion\erosion and subsidence measurements
 - Water quality and water salinity
 - Remote Sensing (mapping, video collection)
- Completion deadline August 2019



Conservation Context

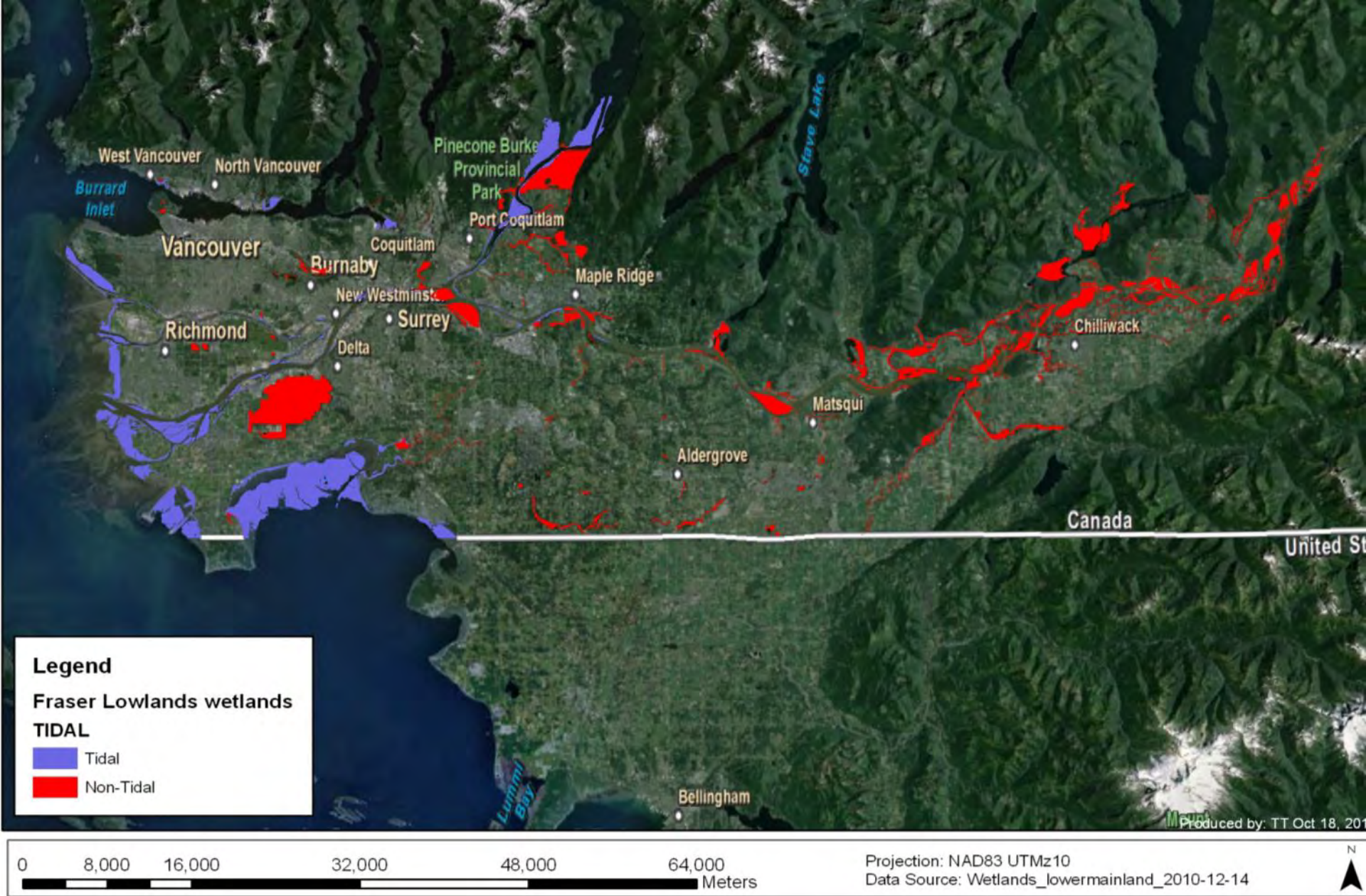
The 200,000 hectare Delta is the most-used migratory staging area in BC.

Largest estuary in BC (45% of BC mudflats)

Supports the highest density of wintering waterfowl in Canada.

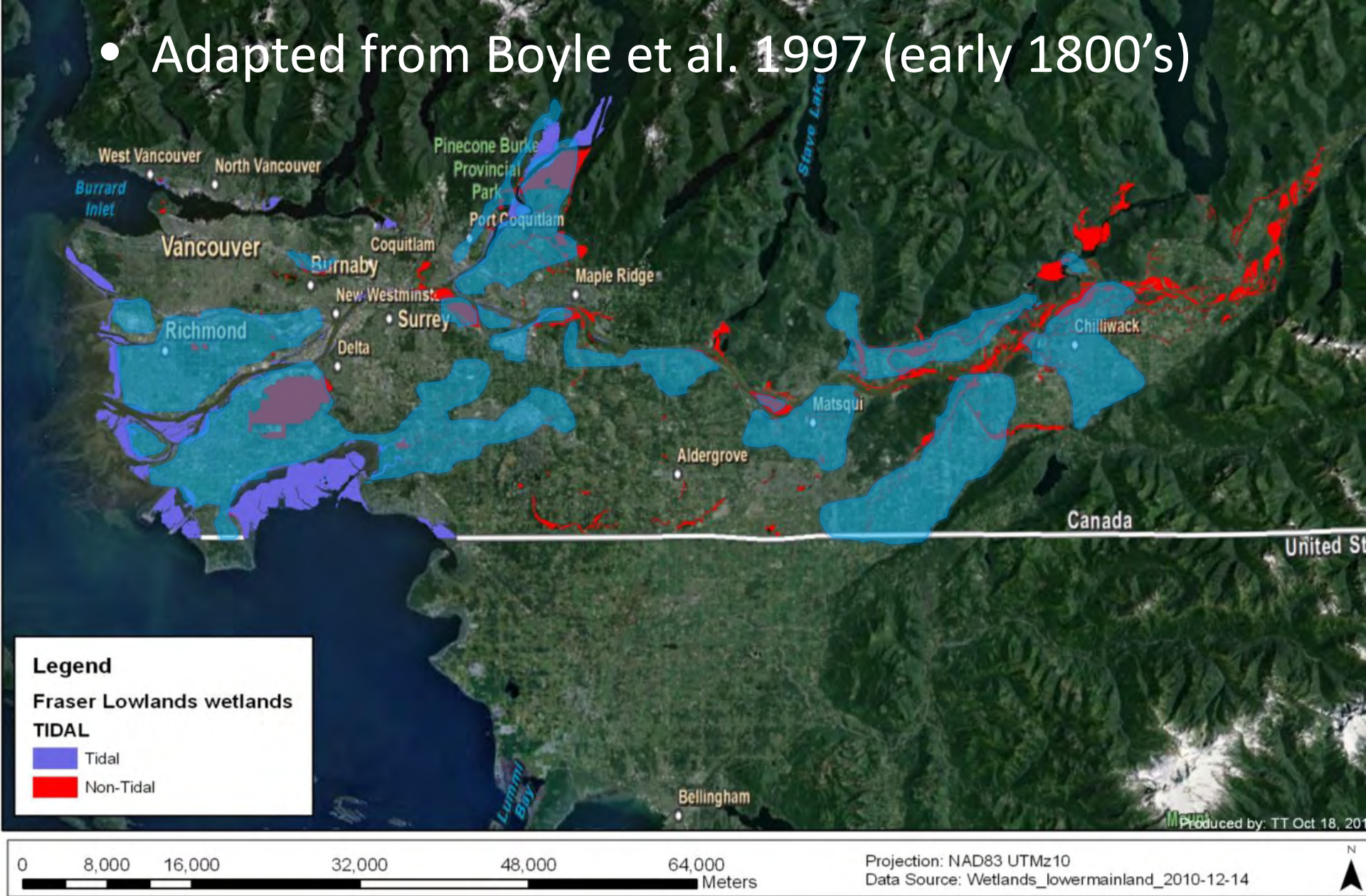
Mostly used by **wintering and migrating waterfowl** (33 species; 90 million waterfowl use days) and these birds use the FD mostly for **food supply and refuge**.





Current Wetlands in the Fraser Lowland

- Adapted from Boyle et al. 1997 (early 1800's)



Historic Wetlands in the Fraser Lowland

Legend

Aquatic Habitats

Intertidal

Freshwater Wetland

Agricultural Land Reserve

Waterfowl Compatible Crops

Waterfowl Incompatible Crops

Other Cover Types

No Crop Data

Fraser Delta Boundary

Freshwater Wetlands

800 ha

Remnant potatoes and other veggies

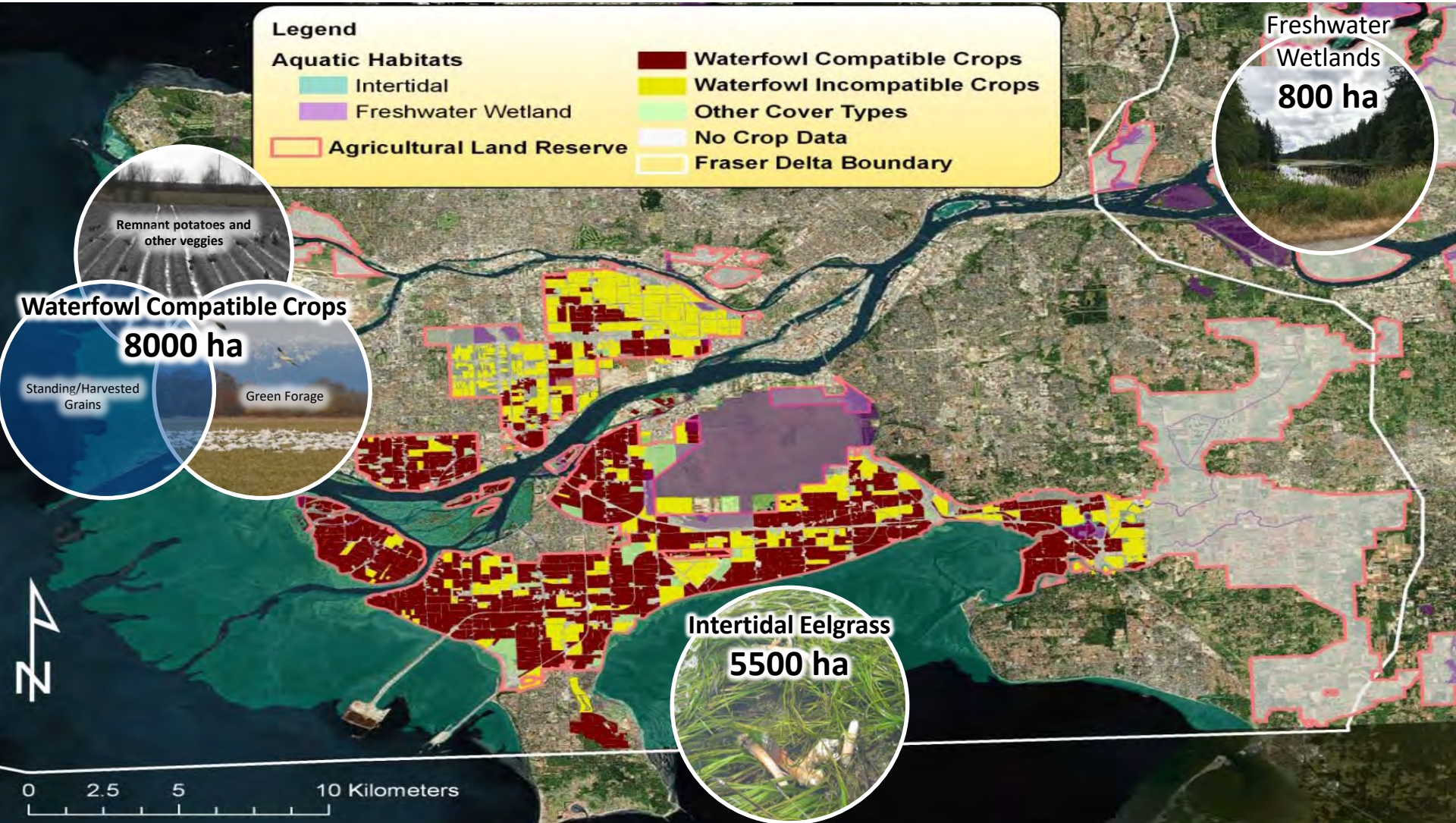
Waterfowl Compatible Crops
8000 ha

Standing/Harvested Grains

Green Forage

Intertidal Eelgrass
5500 ha

0 2.5 5 10 Kilometers



Legend

- Deltaport Expansion (T2)
- South Perimeter Road
- BC Rail Expansion
- Vancouver Airport Potential New Runway
- TFN Lands Excluded from ALR
- TFN Water Lots
- Berries / Nursery Crops
- Greenhouses
- Other Waterfowl Incompatible Crops
- No Crop Data
- Agricultural Land Reserve
- Fraser Delta Boundary

Agricultural Land Conversion



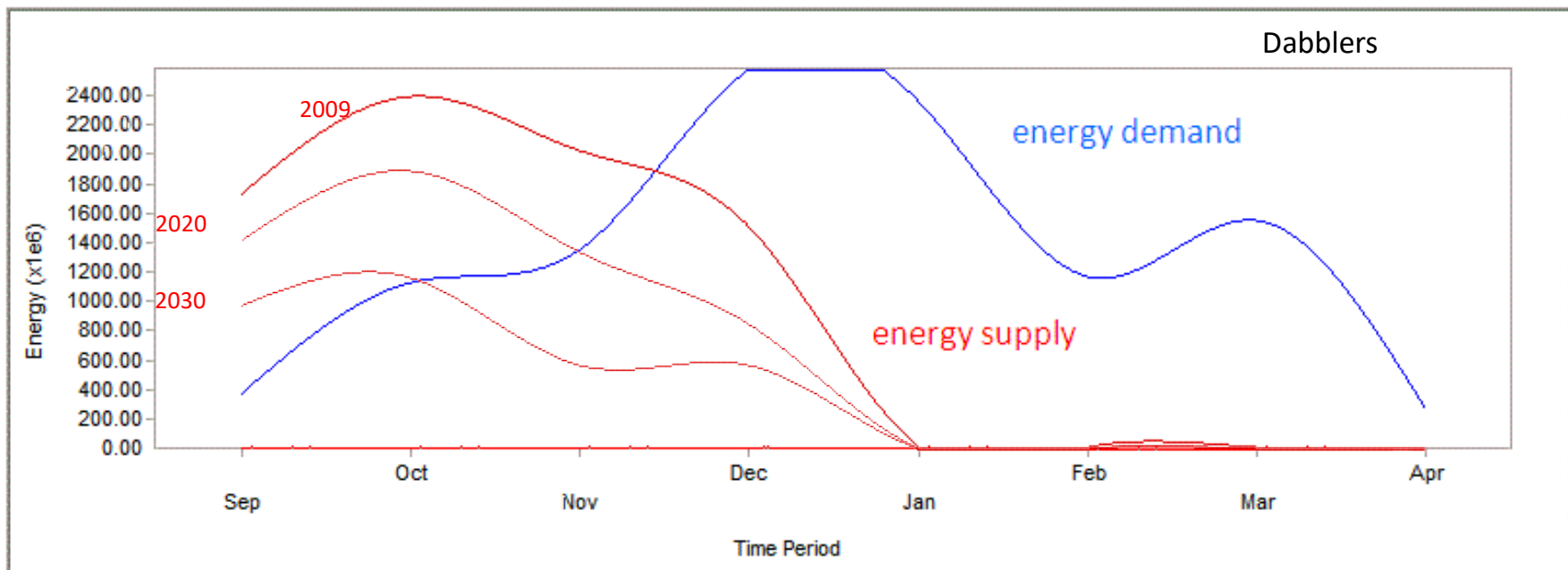
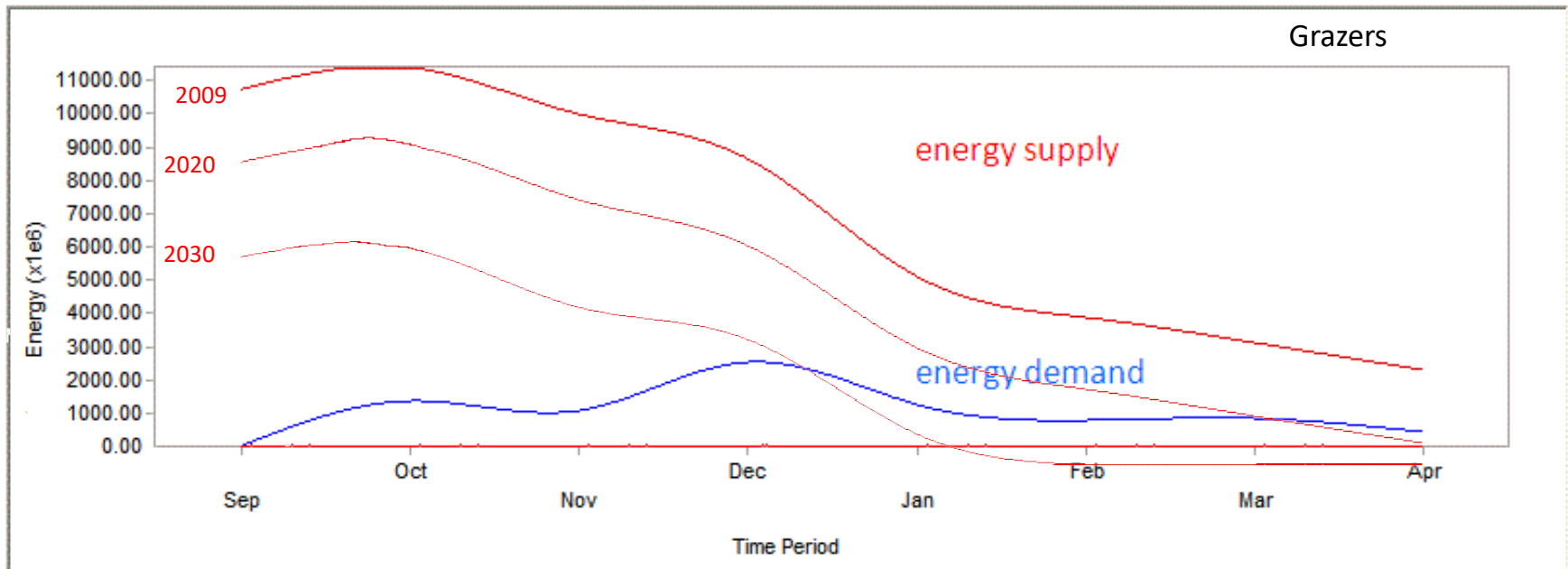
75% loss in historic marshes and flooded grasslands

Another 4000 ha lost by 2030

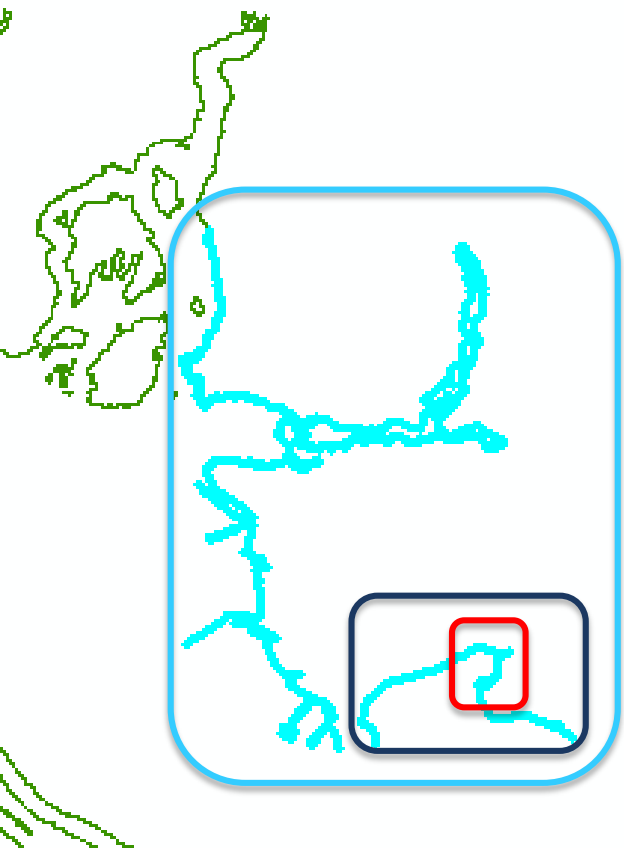
Tsawwassen Mills Mall
~404 ha



<http://www.allpointbulletin.com/2015/11/20/tsawwassen-projects-will-be-game-changer/>



Regional Significance



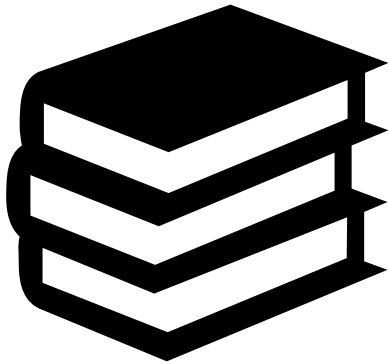
Shoreline Classification	Mud Bay Total Length (m)	Relative to Boundary Bay	Relative to Lower Mainland	Relative to Province
Estuary (Organics/Fines)	11,137	44%	16%	<1%
Sand Beach, wide > 30m	2,326	23%	18%	<1%
Total	13,463	28%	3%	<0.1%

Shoreline Classification	Boundary Bay Total Length (m)	Relative to Lower Mainland	Relative to Province
Estuary (Organics/Fines)	25,509	37%	1.4%
Sand Beach, wide > 30m	10,215	79%	2.6%
Other	13,115	<1%	<0.1%
Total	48,839	13%	4.8%

Shoreline Classification	Lower Mainland Total Length (m)	Relative to Province
Estuary (Organics/Fines)	68,619	3.8%
Sand Beach, wide > 30m	15,586	3.3%
Other	303,459	<1%
Total	387,664	1.1%

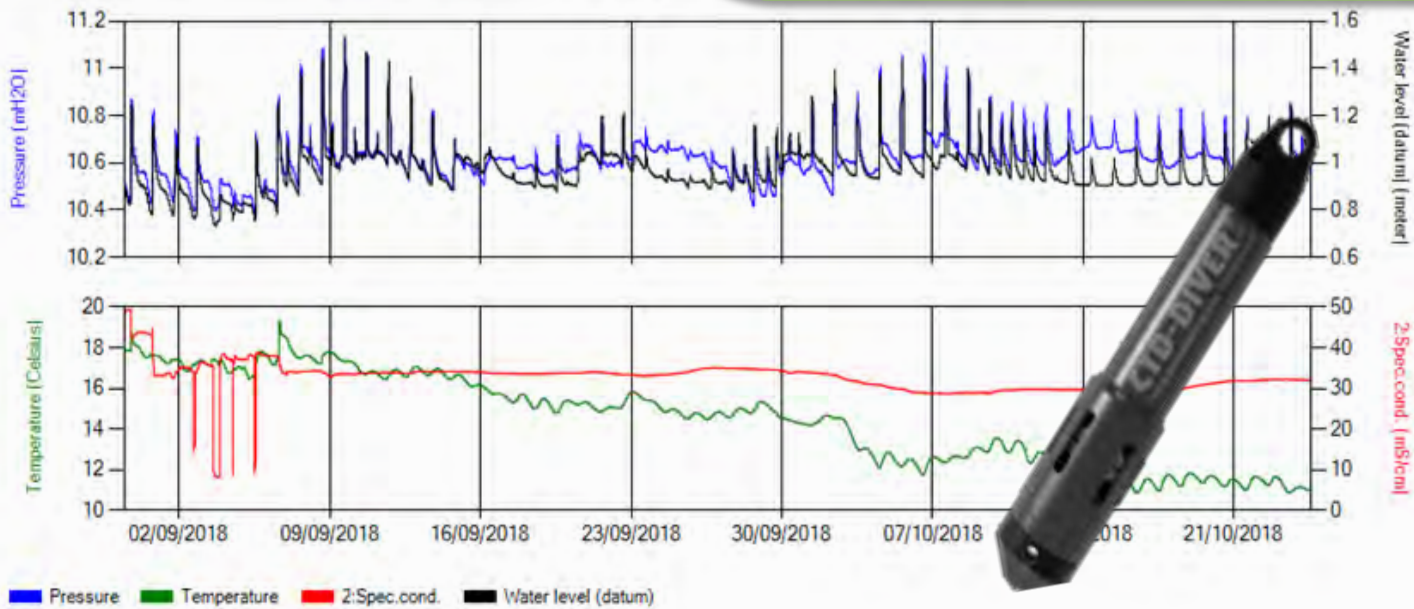
Literature Review

- > 77 pieces of literature reviewed and cited for Mud Bay
- Hydrology, sediment, vegetation, biofilm, invertebrates, fish, birds
- Spreadsheet of all articles and their relevance to CFAS



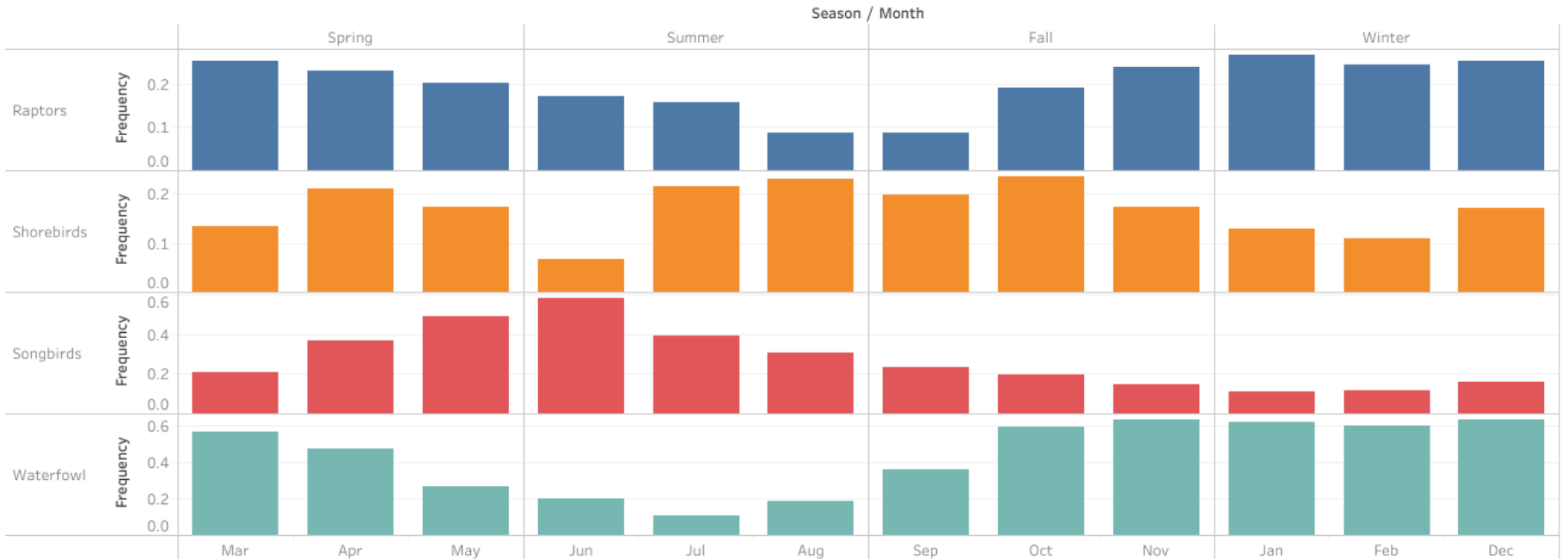


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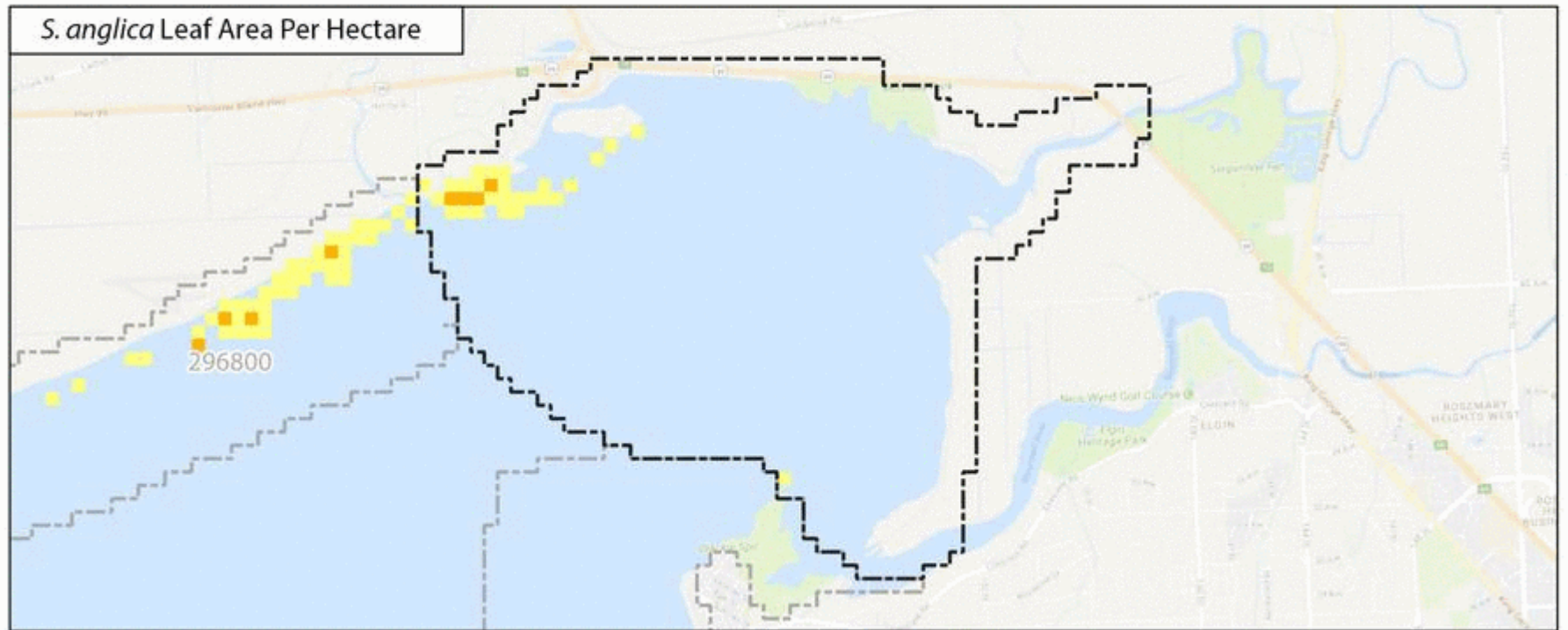


 Songbirds	American Goldfinch American Robin Barn Swallow Violet Green Swallow White crowned sparrow	 Shorebirds	Greater Yellowlegs Killdeer Western Sandpiper Western Grebe Whimbrel
 Waterfowl	Mallard Northern Pintail Green-winged teal American Wigeon Snowgoose	 Raptors	Bald Eagle Northern Harrier Red-tailed hawk Peregrin Falcon Rough legged hawk

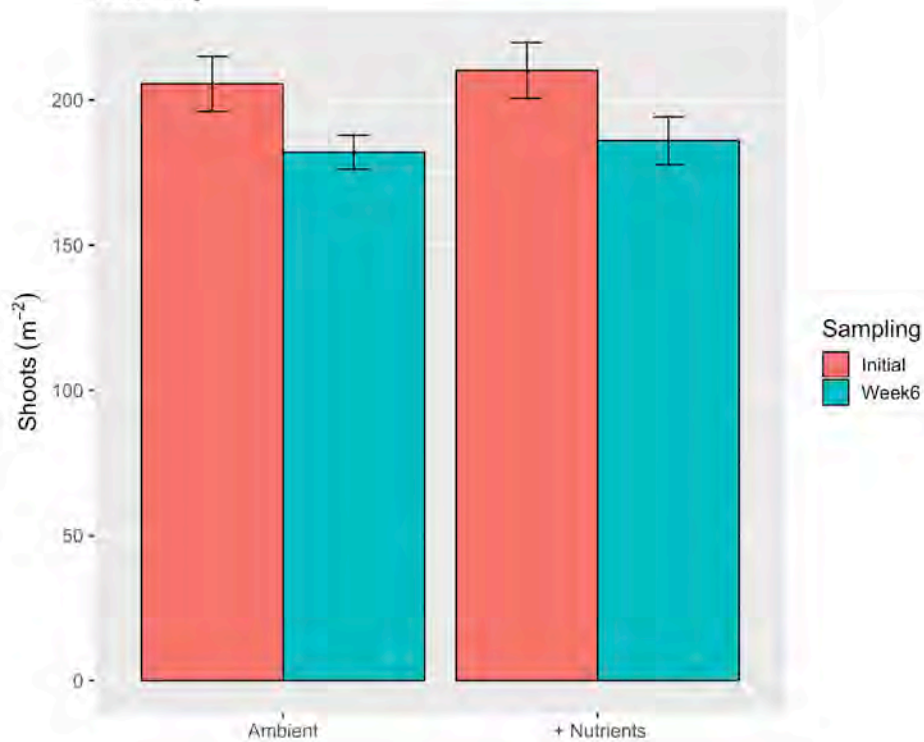


Invasive Spartina

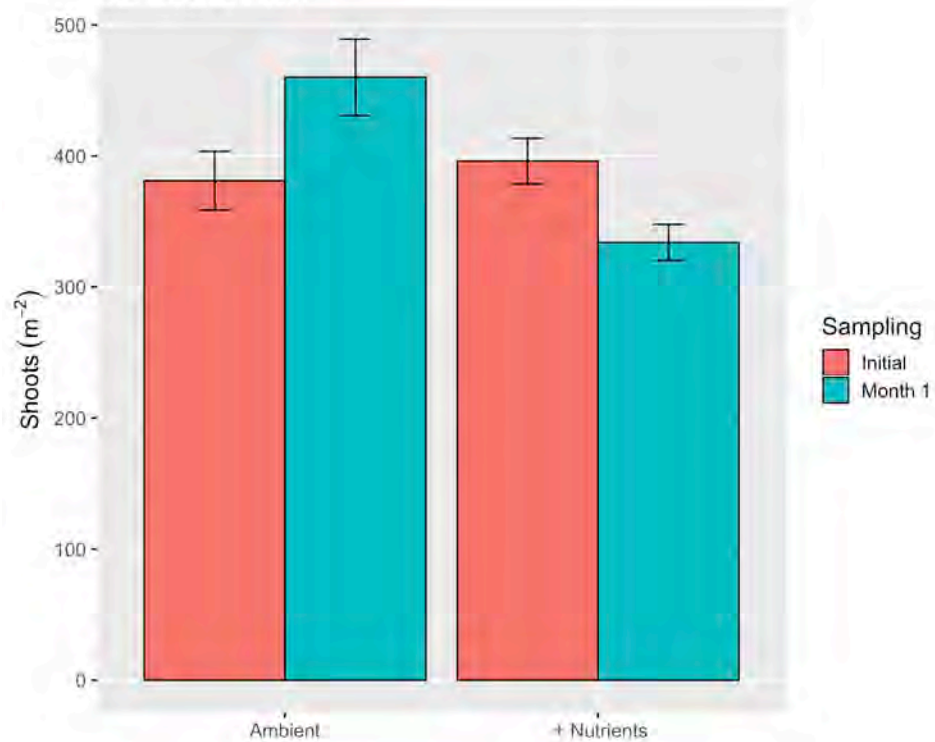
Year: 2004



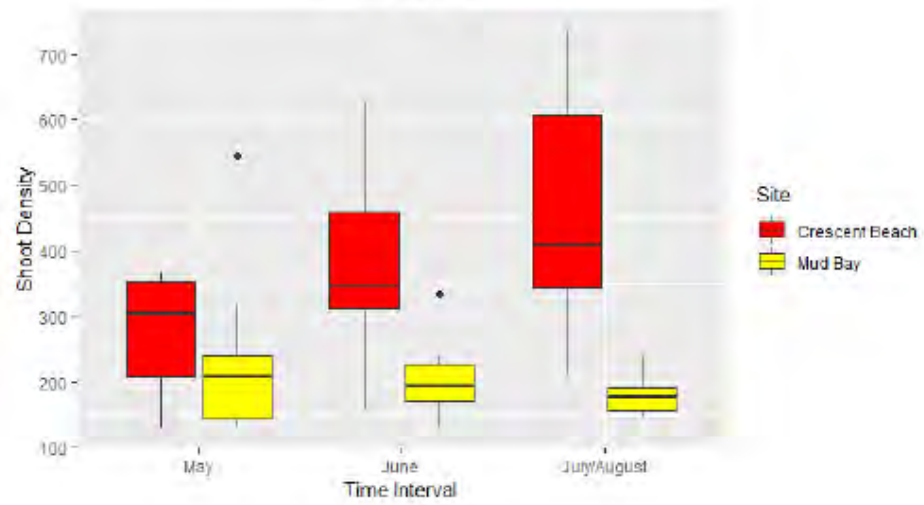
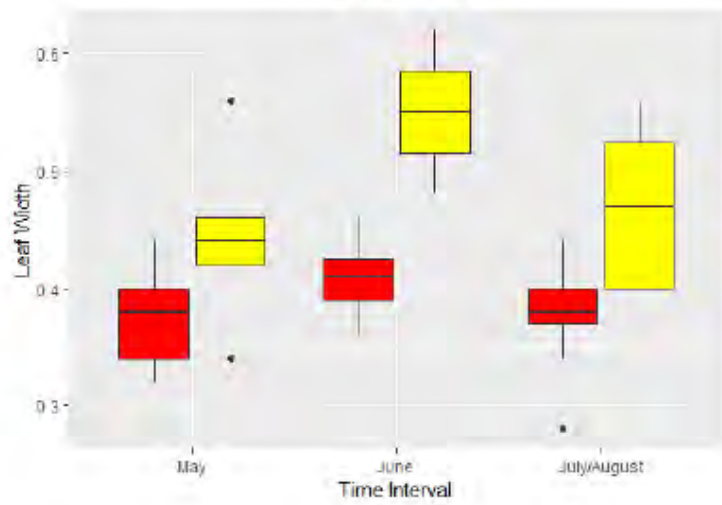
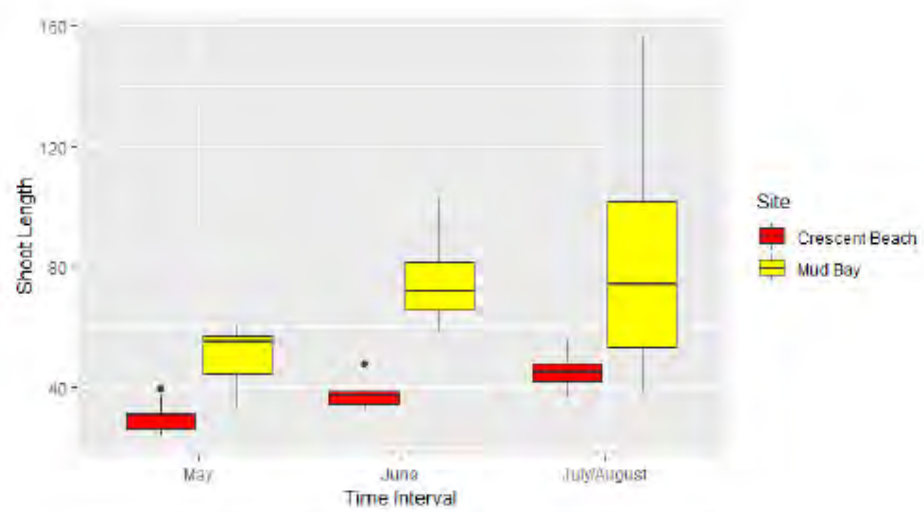
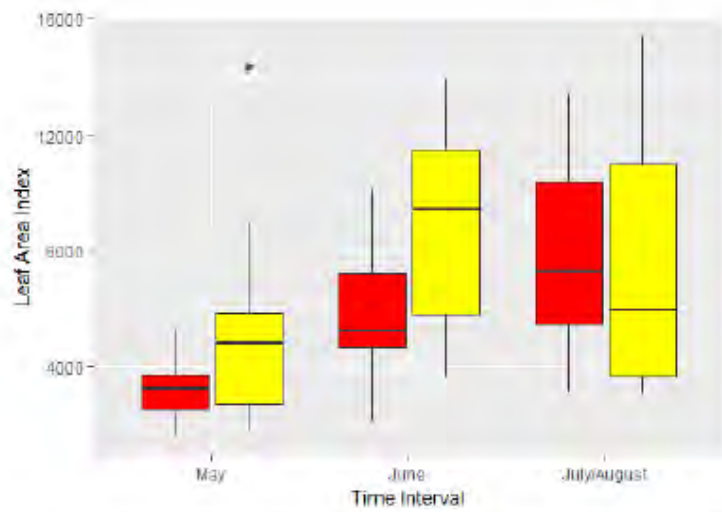
Mud Bay



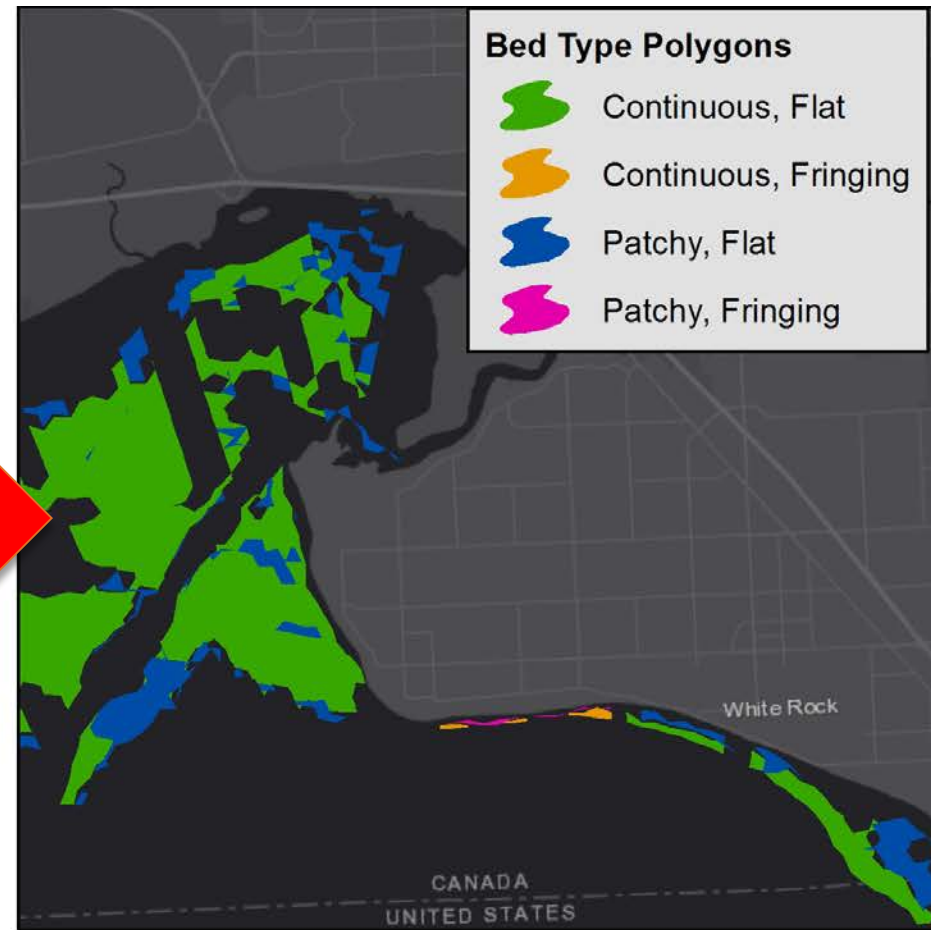
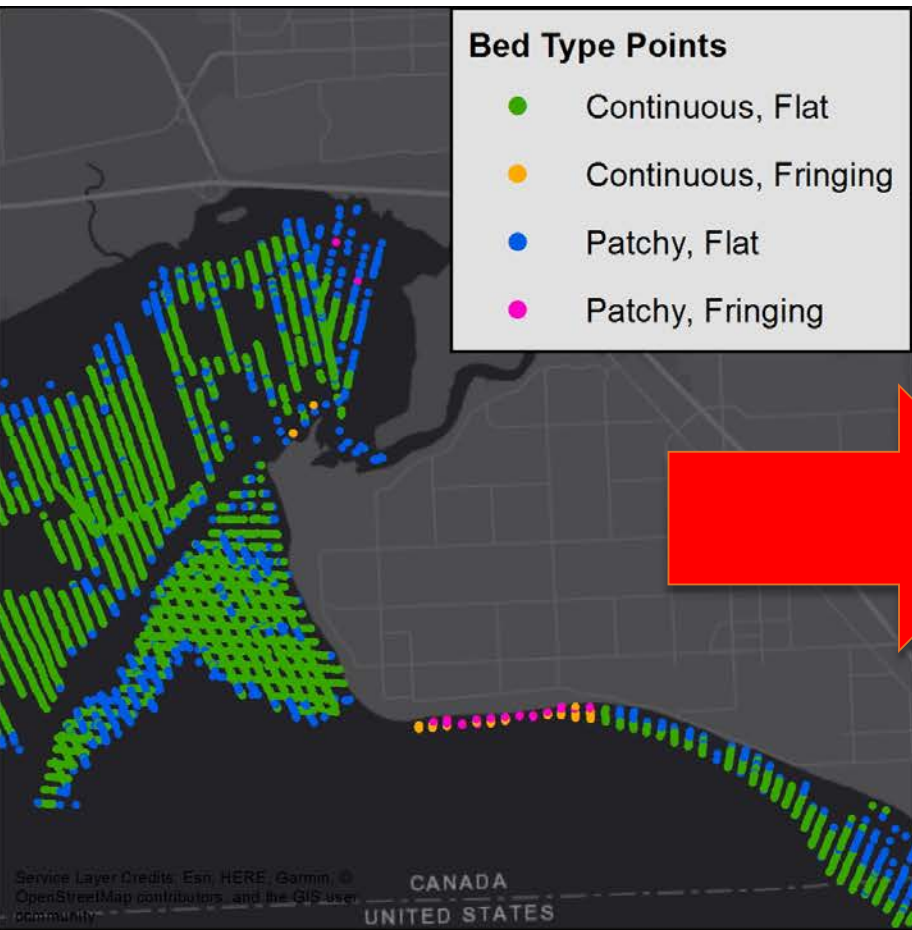
Crescent Beach



- *Zostera marina* shoot density (Shoots/m²) at Crescent Beach is double that of Mud Bay
- Increased nutrient loading causes a decline in seagrass shoot density, increase in macroalgal species, and increase in detrital material. These patterns are stronger at Crescent Beach than Mud Bay which suggests that Mud Bay is already highly enriched. Nutrient concentration in the water column and shifts in invertebrate diversity/feeding groups is forthcoming.

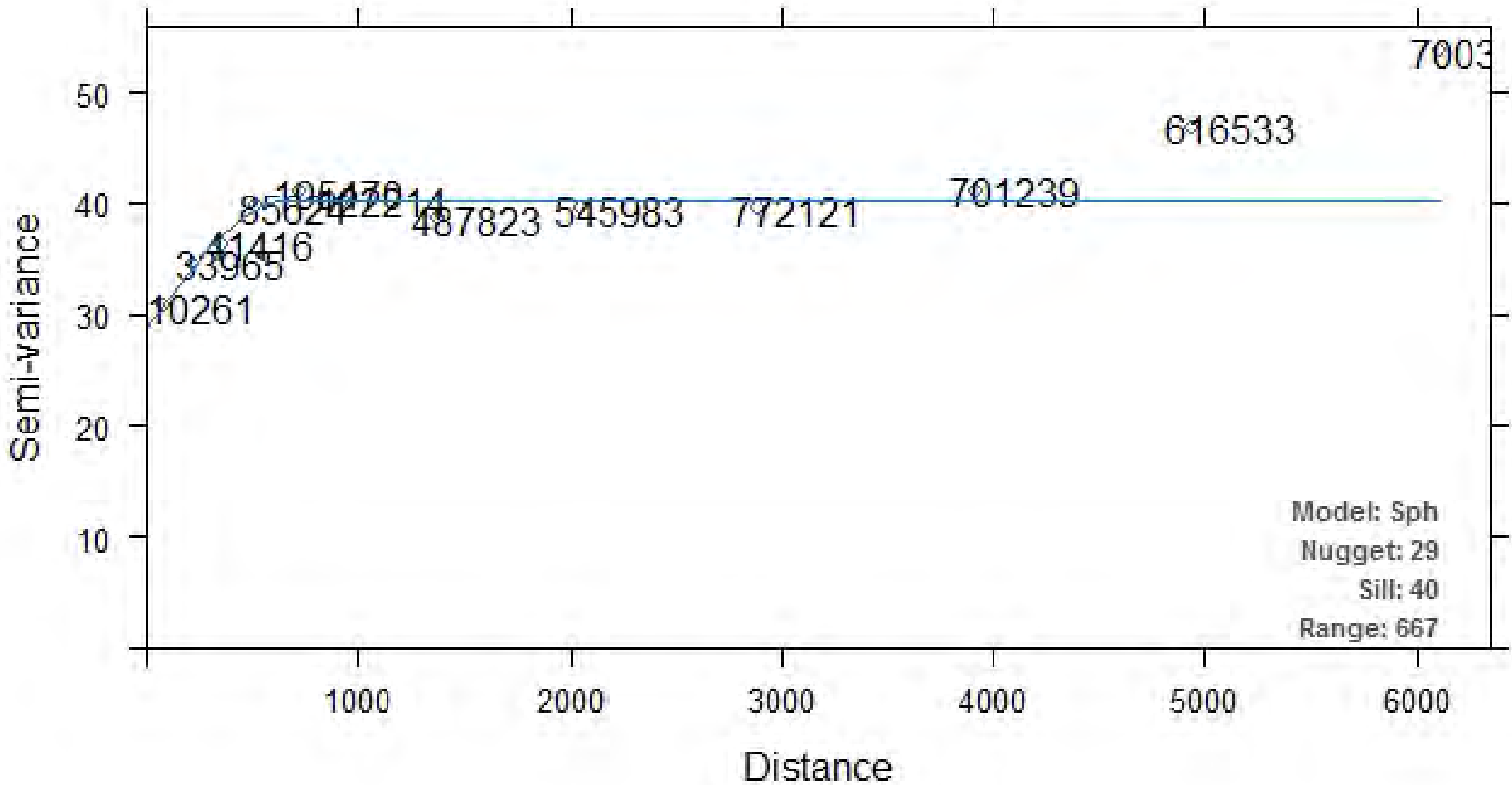


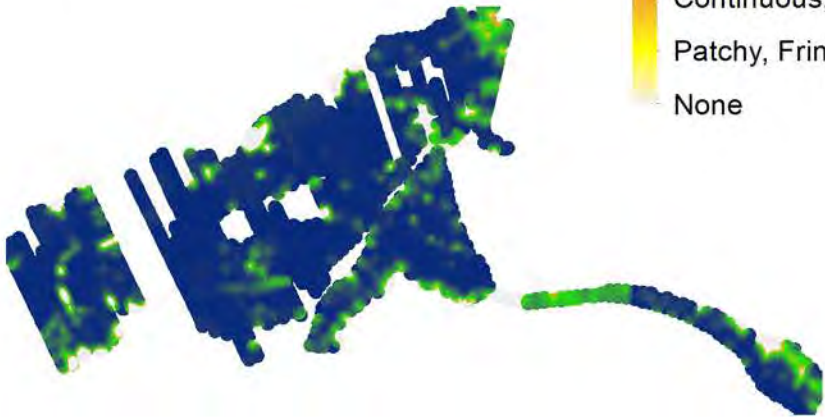
Mapping

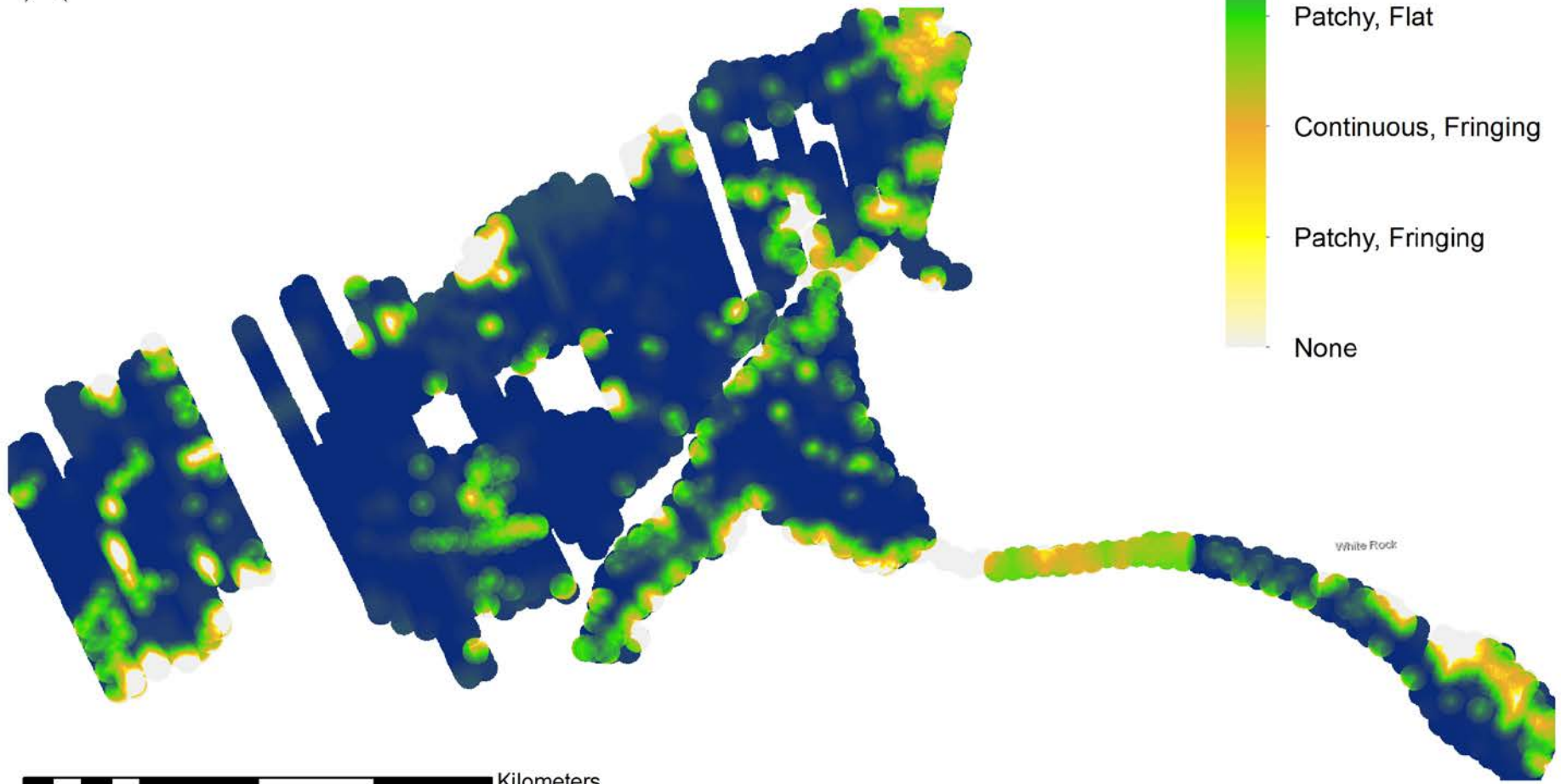


Kilometers

Experimental variogram and fitted variogram model







Service Layer Credits: Esri, HERE, Garmin, ©
OpenStreetMap contributors, and the GIS
user community

Seasonal Site Boundaries (220ha)



Mapped Area (409ha)









smart
SHORES

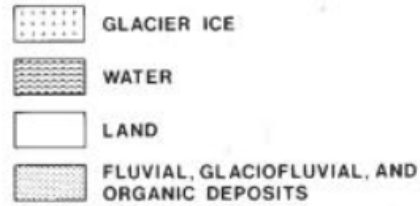




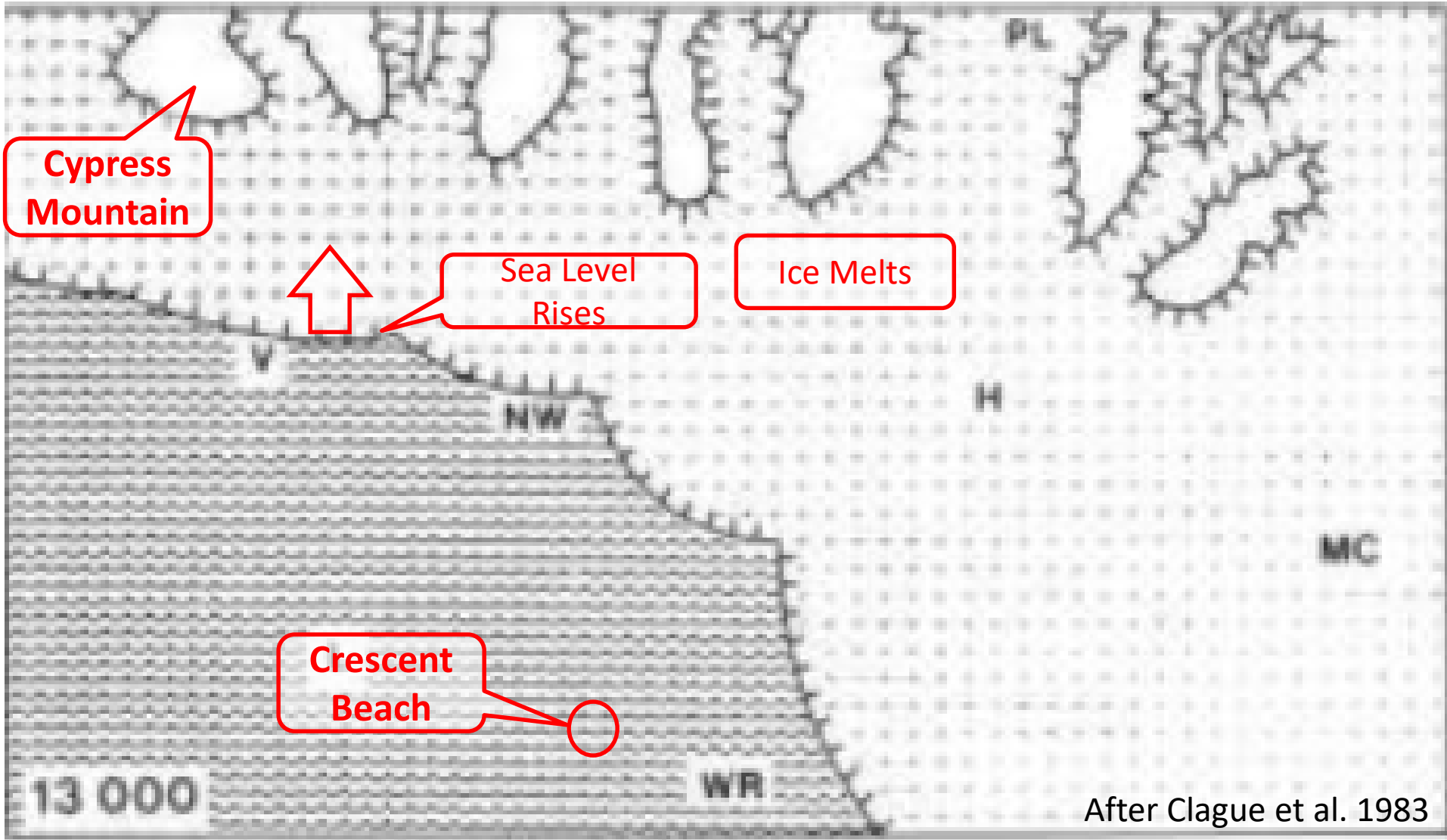
Geomorphology Review and Shoreline Classification

Ilana Klinghoffer | Geomorphologist
Northwest Hydraulic Consultants

13,000 years before present

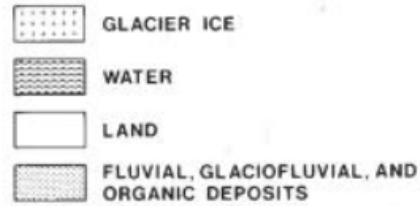


- H - HANEY
- L - LADNER
- MC - MISSION CITY
- NW - NEW WESTMINSTER
- PL - PITT LAKE
- V - VANCOUVER
- WR - WHITE ROCK



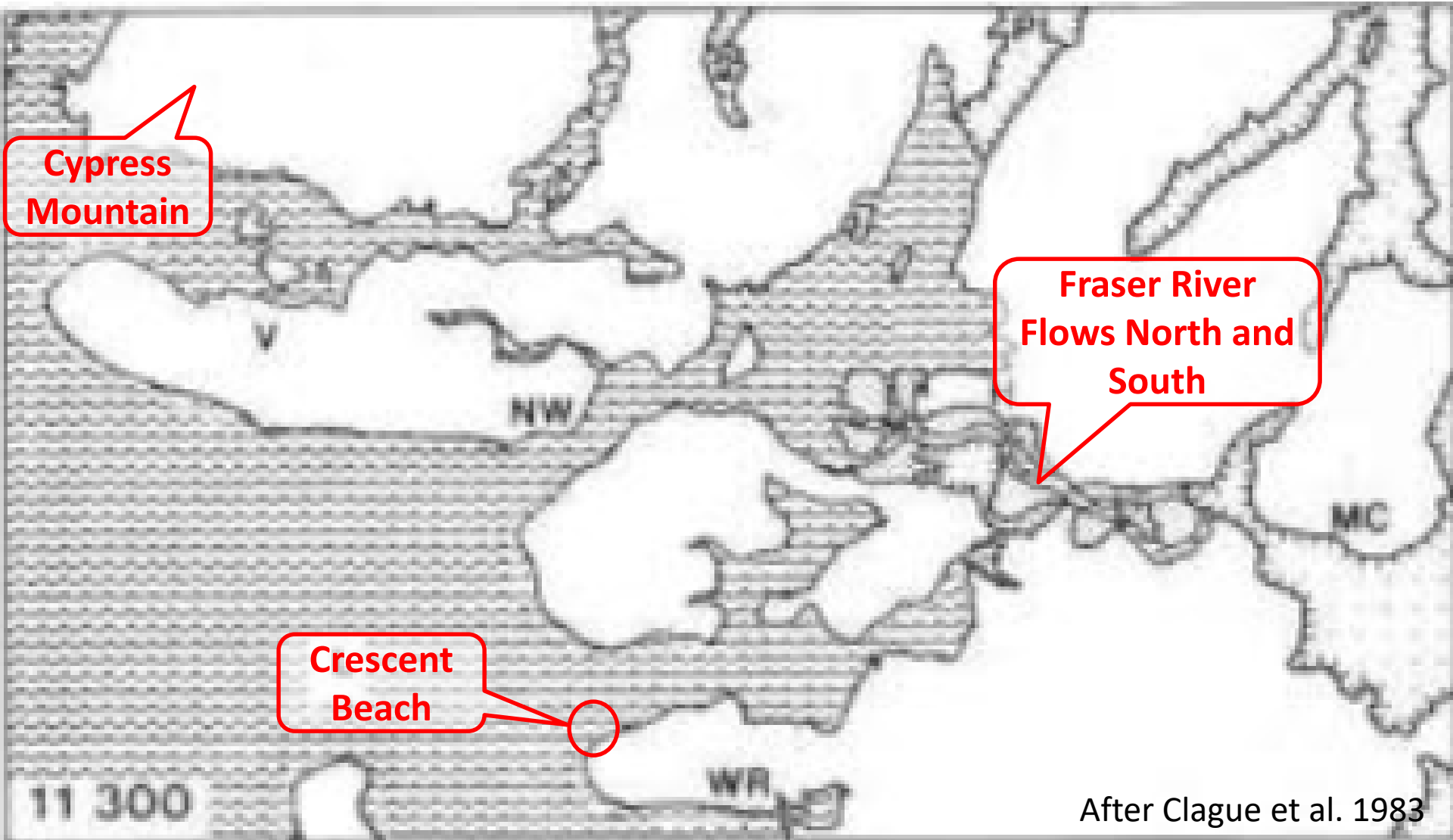
After Clague et al. 1983

11,300 years before present

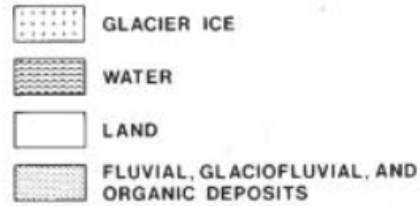


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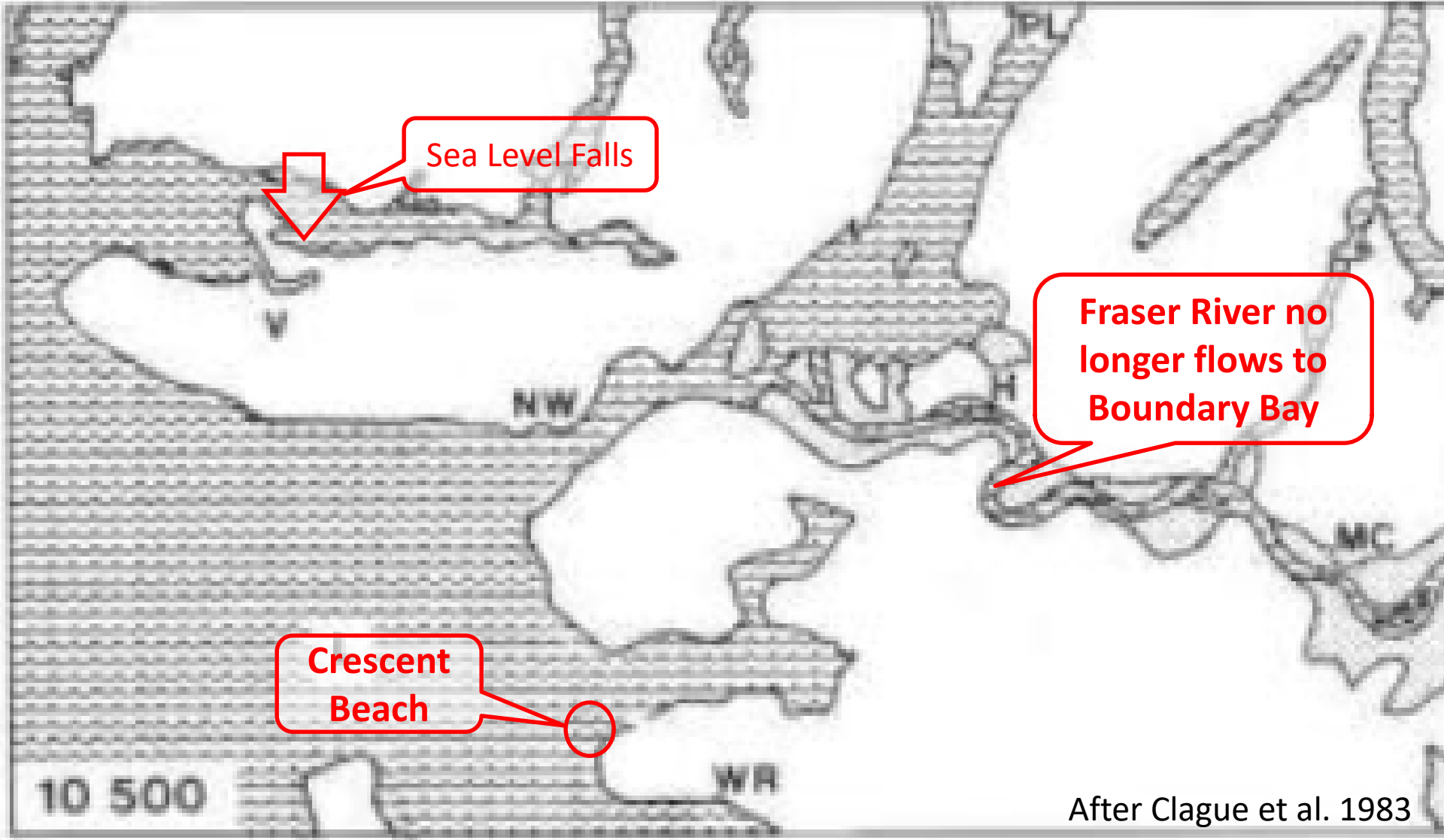
0 20 km



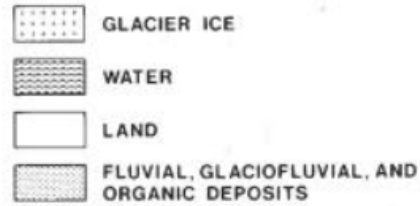
10,500 years before present



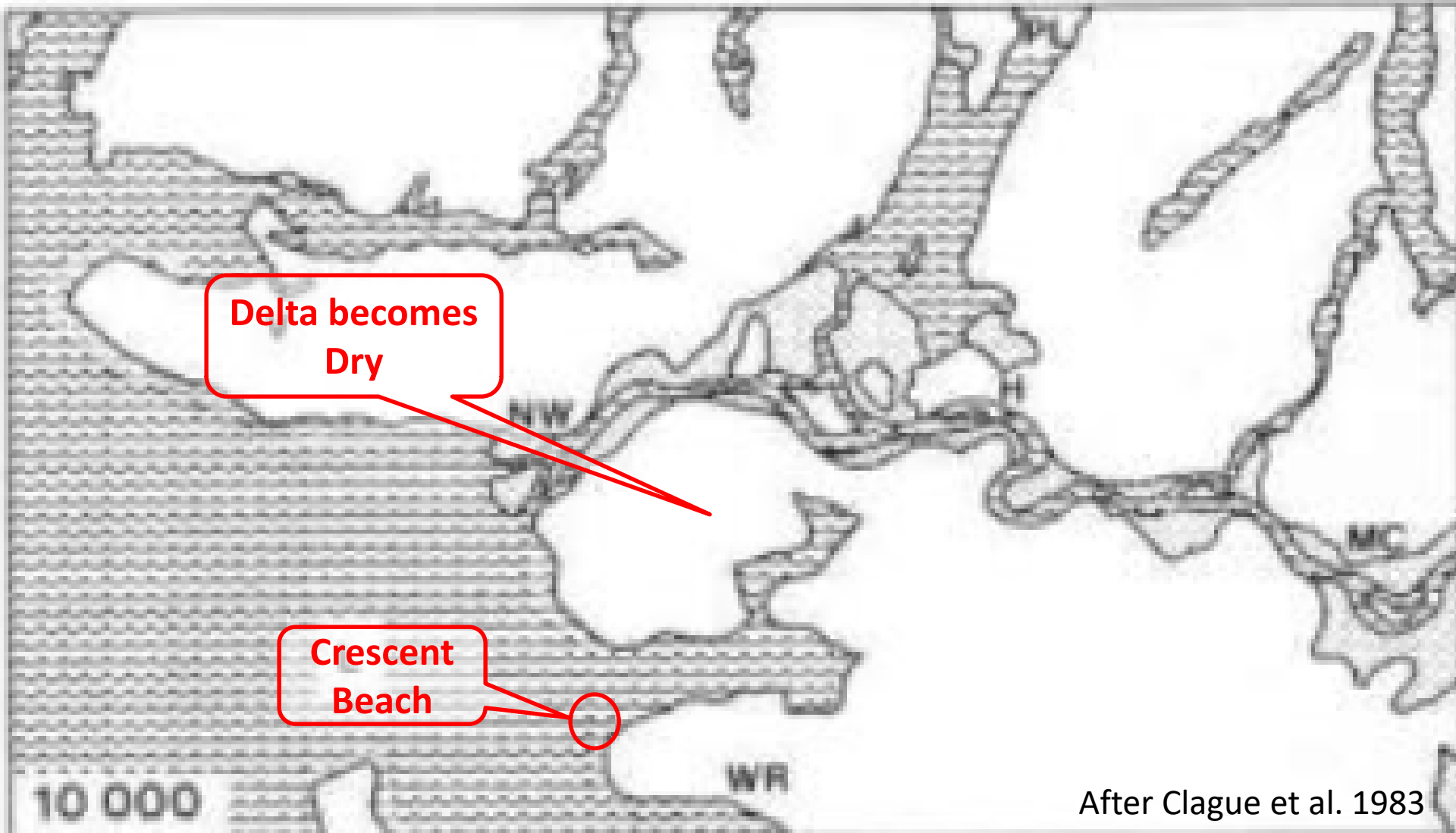
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10,000 years before present

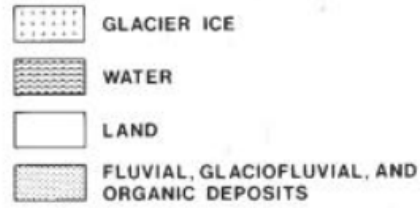


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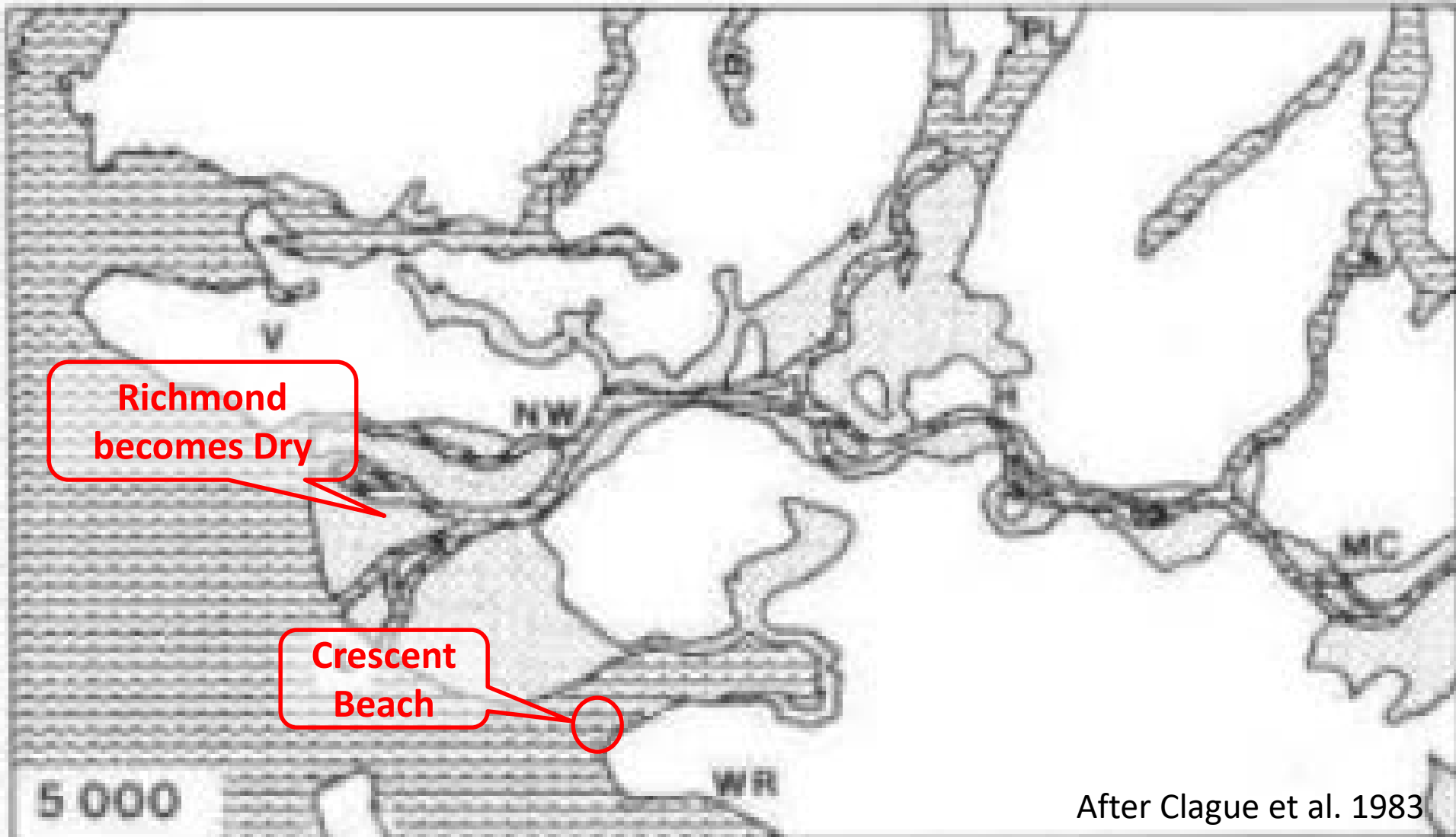


After Clague et al. 1983

5,000 years before present

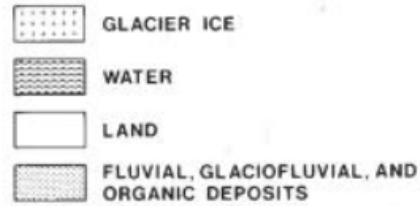


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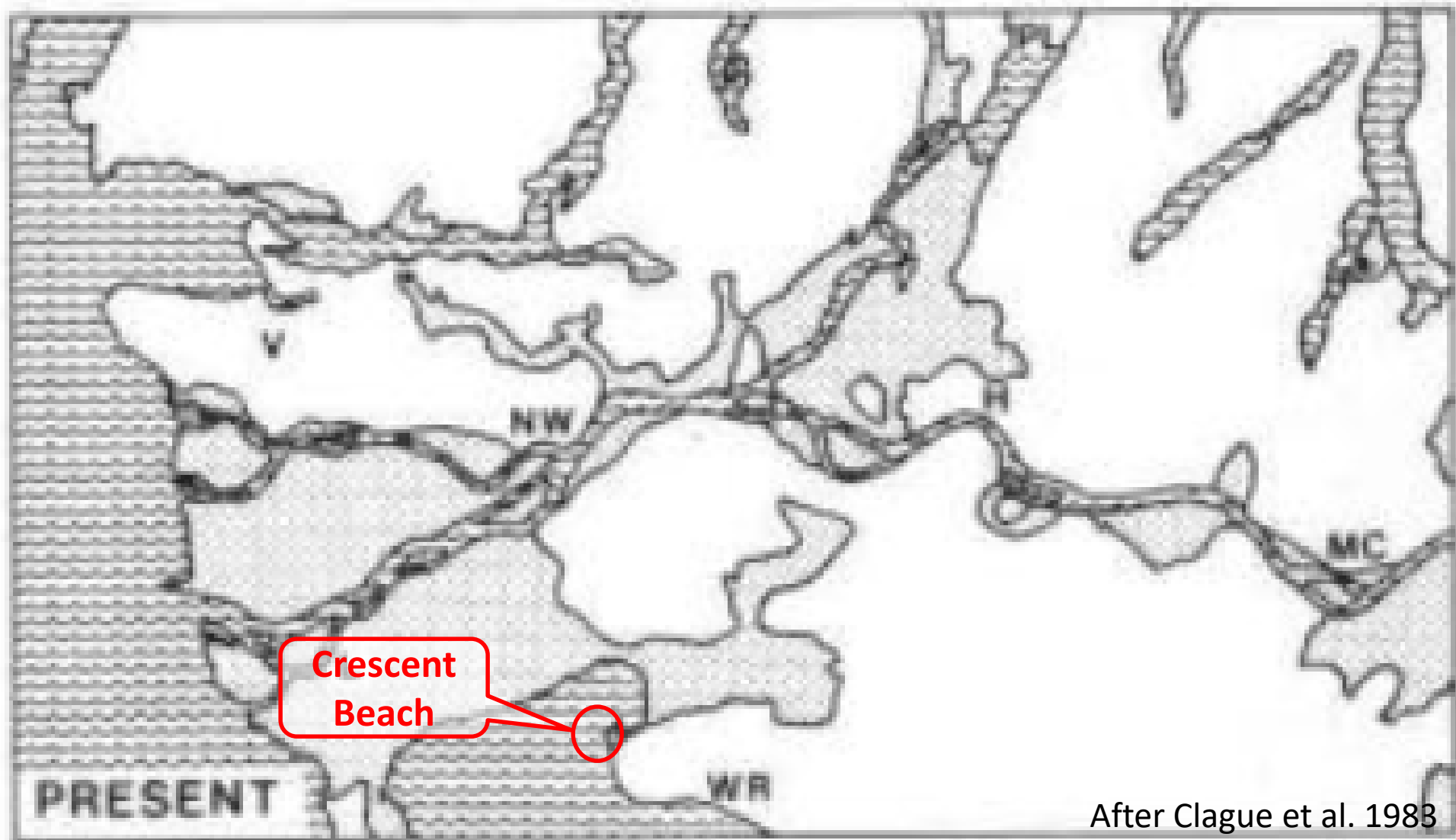


After Clague et al. 1983

European Settlement

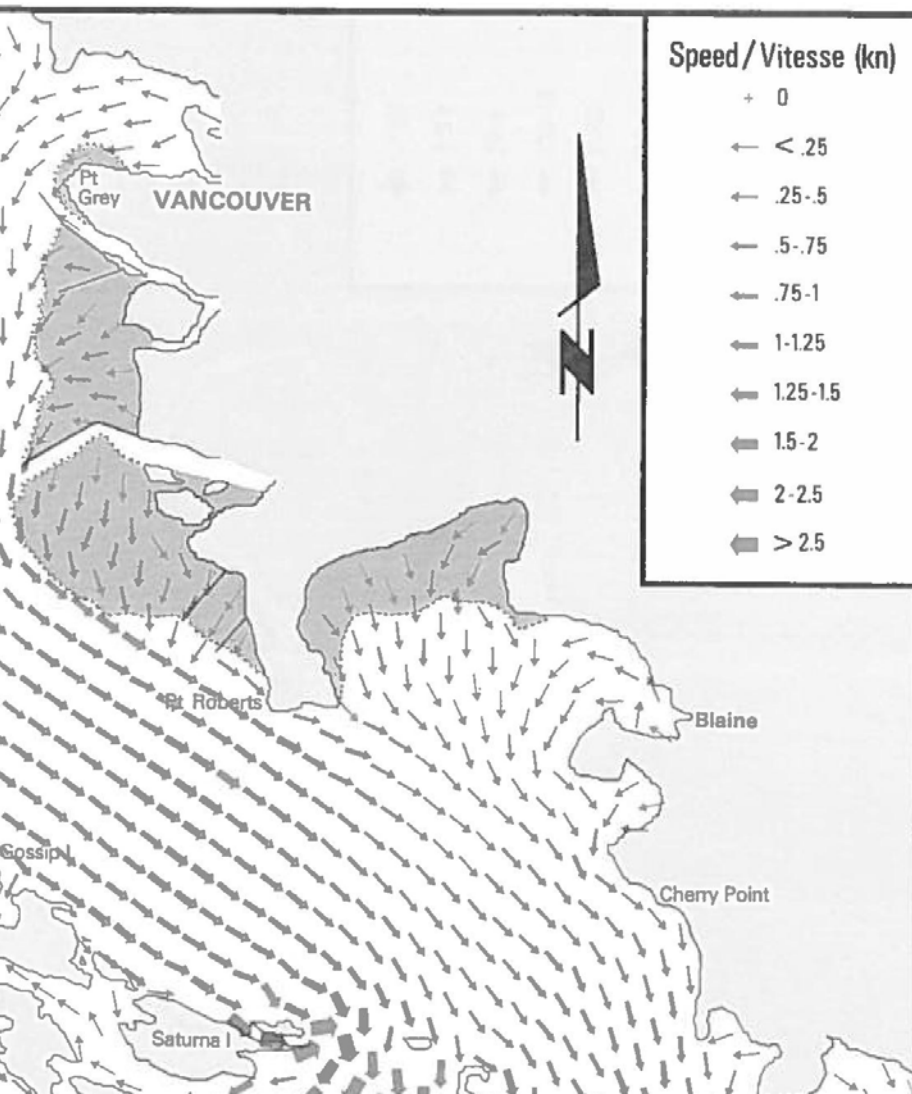


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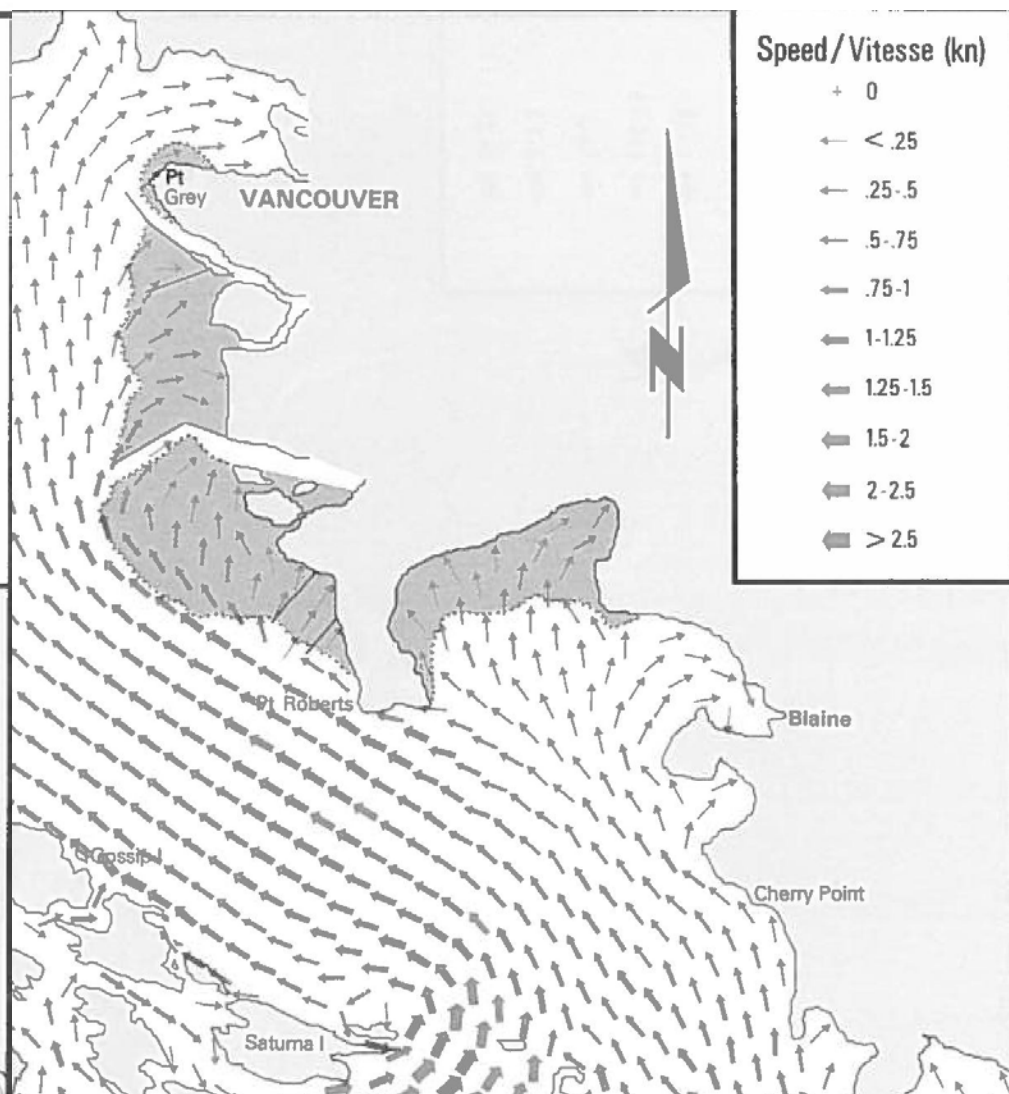


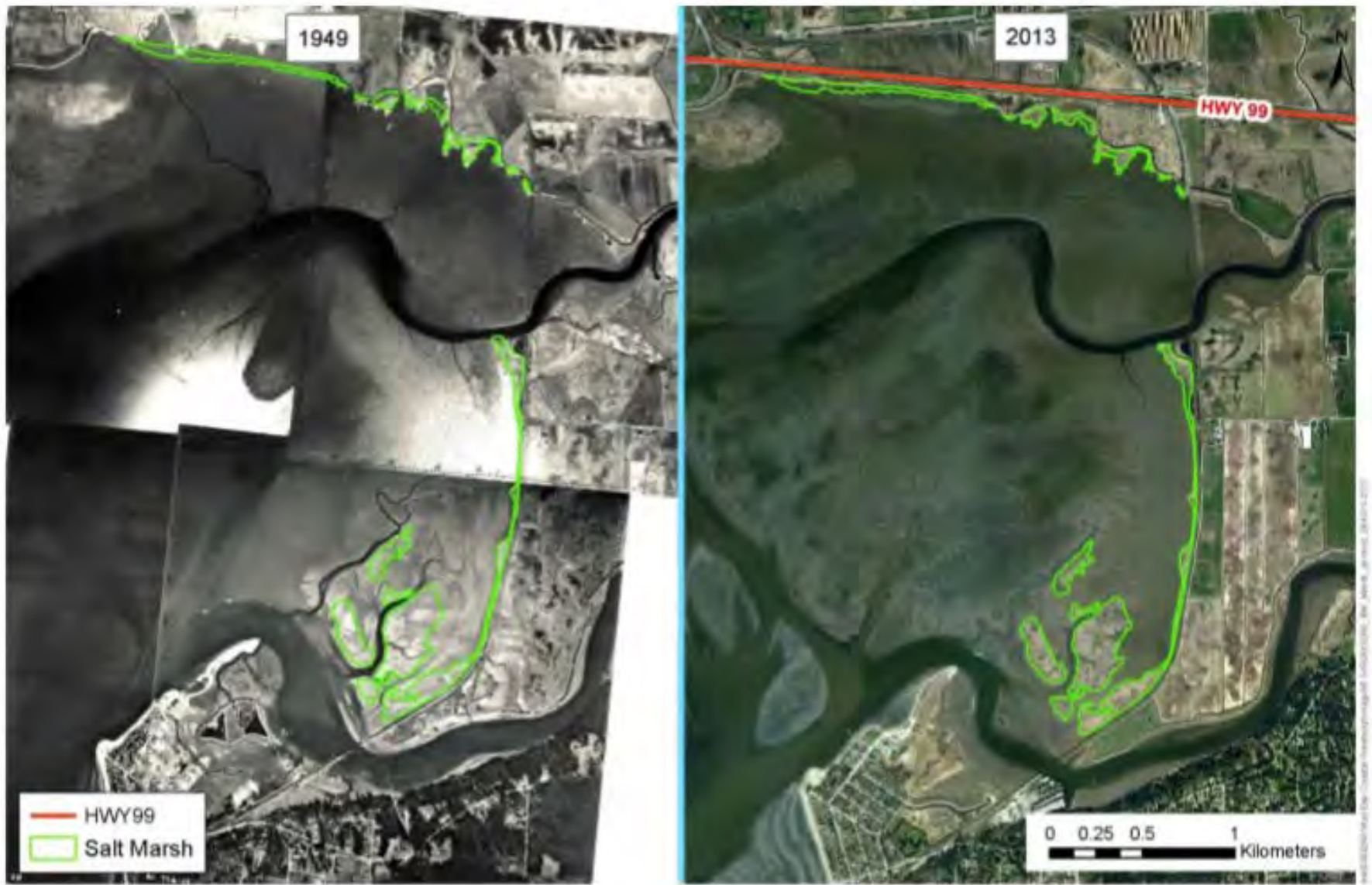
After Clague et al. 1983

Ebb Tide



Flood Tide





DATA SOURCES: Province of British Columbia Historical Air Photos (1949); City of Surrey Orthophotos (2013)

Figure 5.7 Approximate 2013 extent of salt marshes in Mud Bay overlaid on 1949 and 2013 imagery.

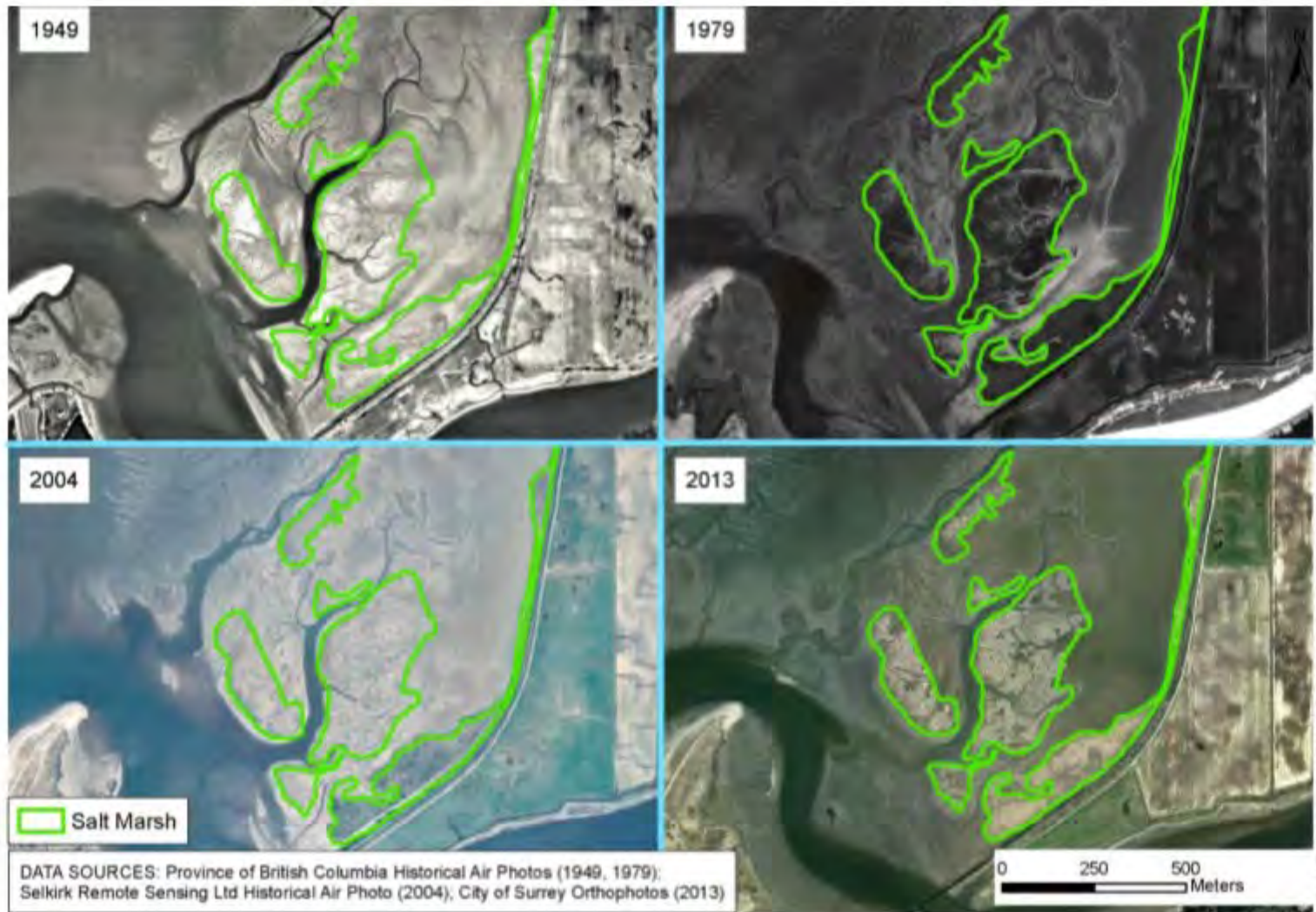
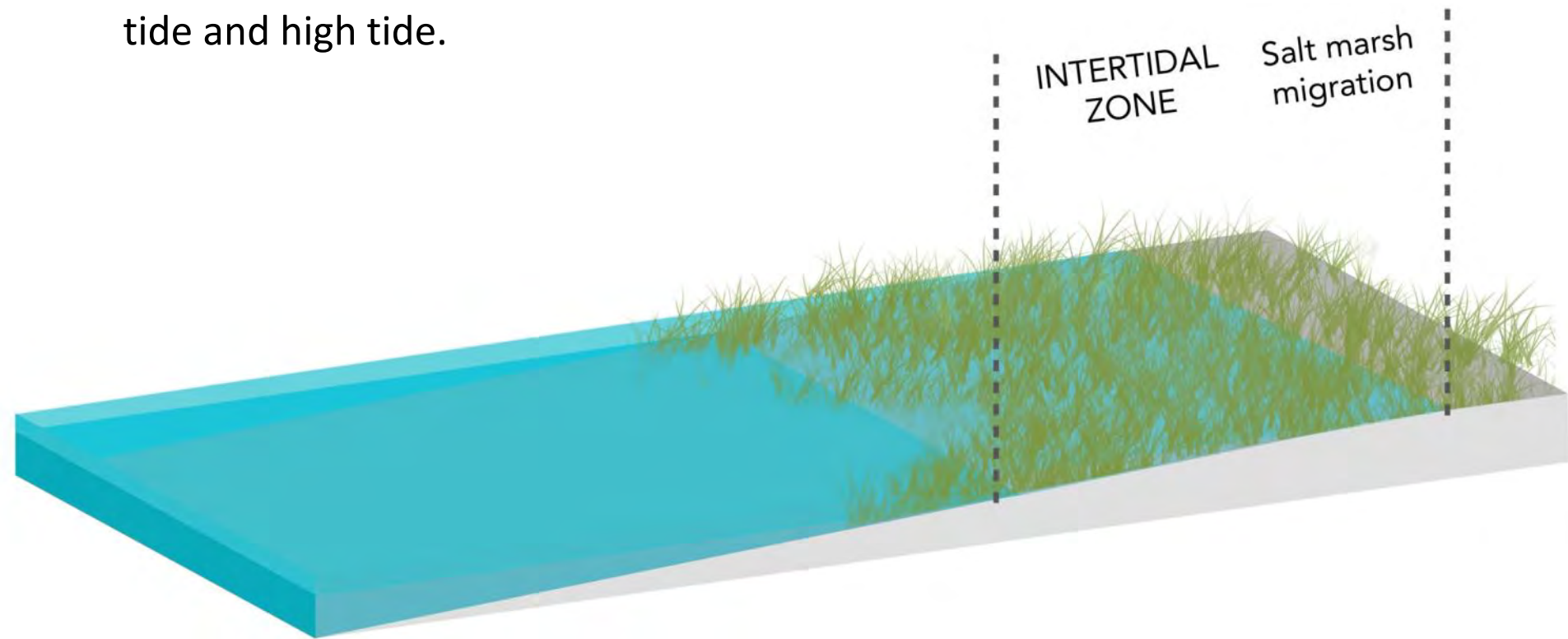


Figure 5.8 Approximate 2013 extent of salt marshes in southeastern portion of Mud Bay overlaid on 1949, 1979, 2004, and 2013 imagery

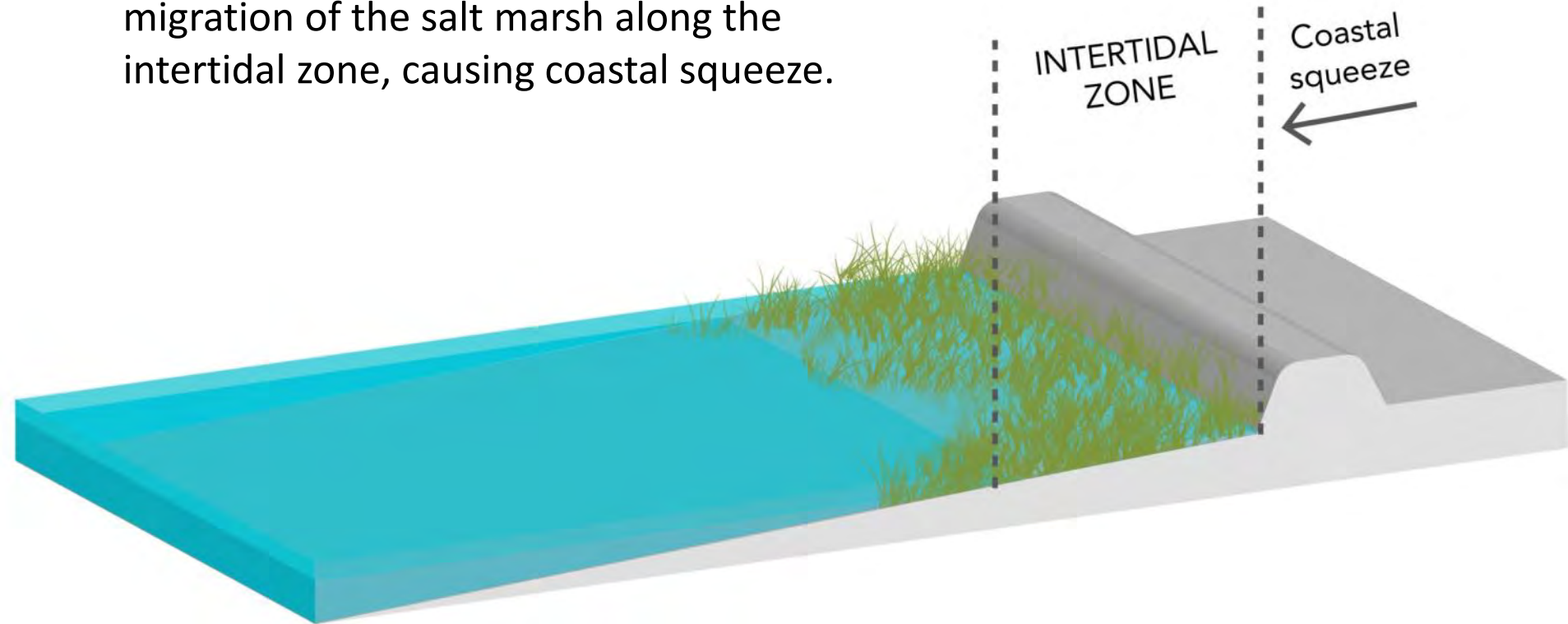
Natural Shoreline

The Intertidal zone occurs between the low tide and high tide.



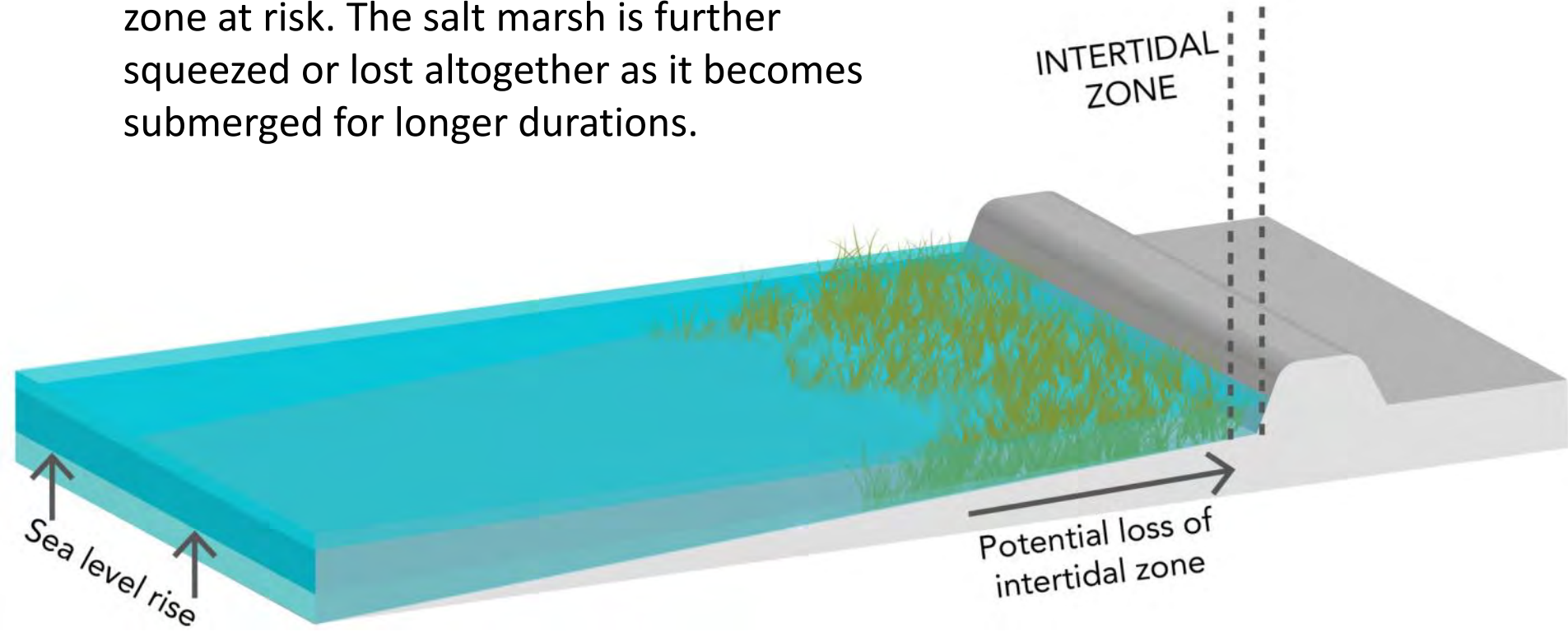
Shoreline with Dyke

The placement of a dyke prevents natural migration of the salt marsh along the intertidal zone, causing coastal squeeze.



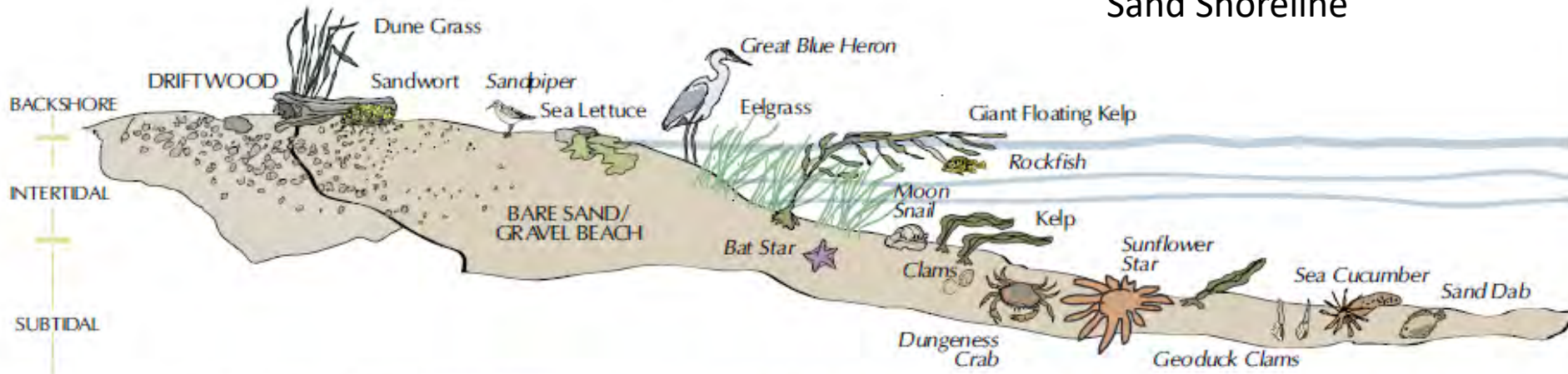
Sea Level Rise

Sea level rise further places the intertidal zone at risk. The salt marsh is further squeezed or lost altogether as it becomes submerged for longer durations.



What's at risk?

Sand Shoreline



Adapted from a sketch by Archipelago Marine Research Ltd.

COASTAL SHORE STEWARDSHIP

Mud Flat \ Estuary



Adapted from a sketch by Archipelago Marine Research Ltd.

COASTAL SHORE STEWARDSHIP

Riparian Squeeze Example #1

Aug. 29 '08



Jan. 16 '09



Riparian Squeeze Example #1



- April 1, 2013

Riparian Squeeze Example #2

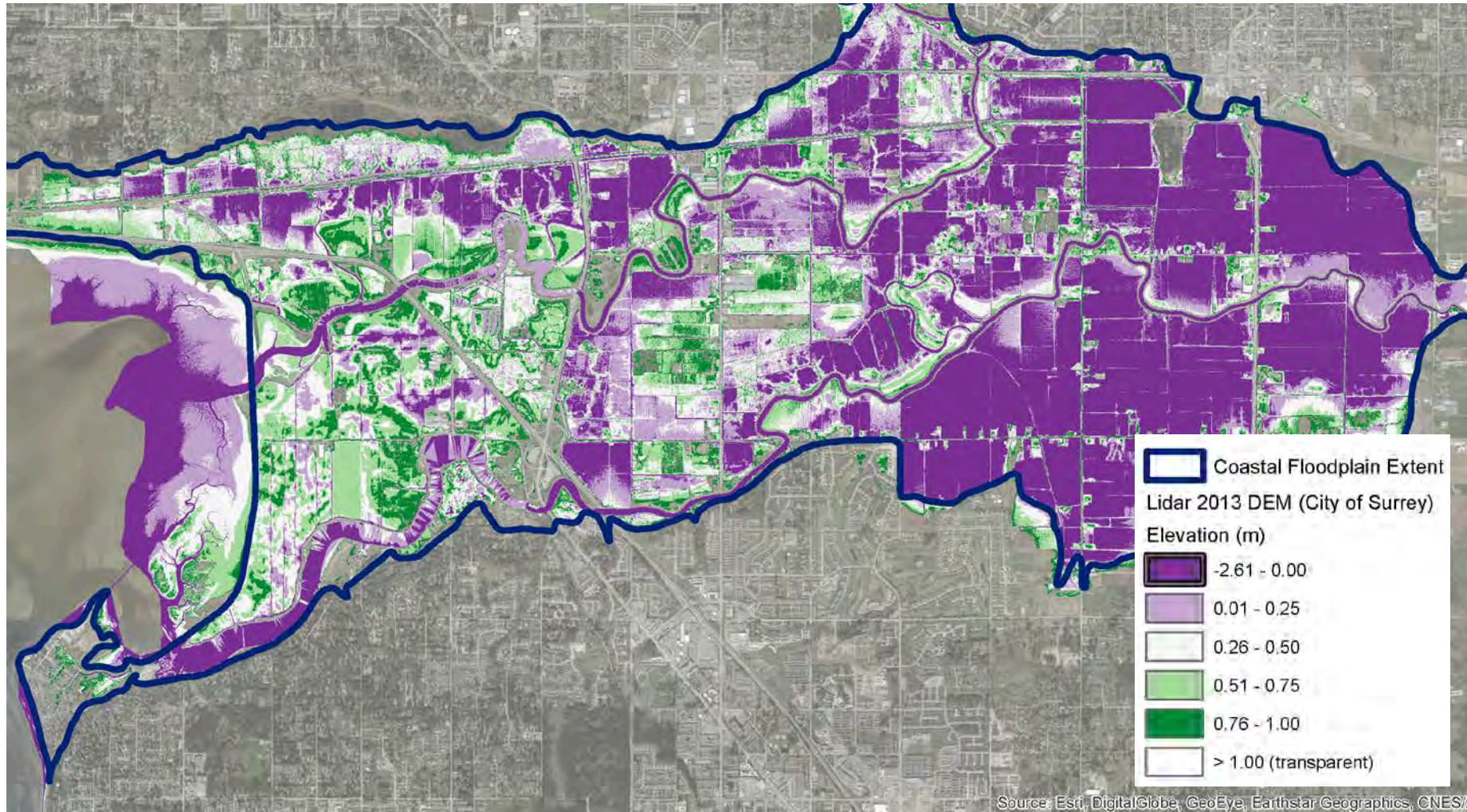


Illustration 8-28

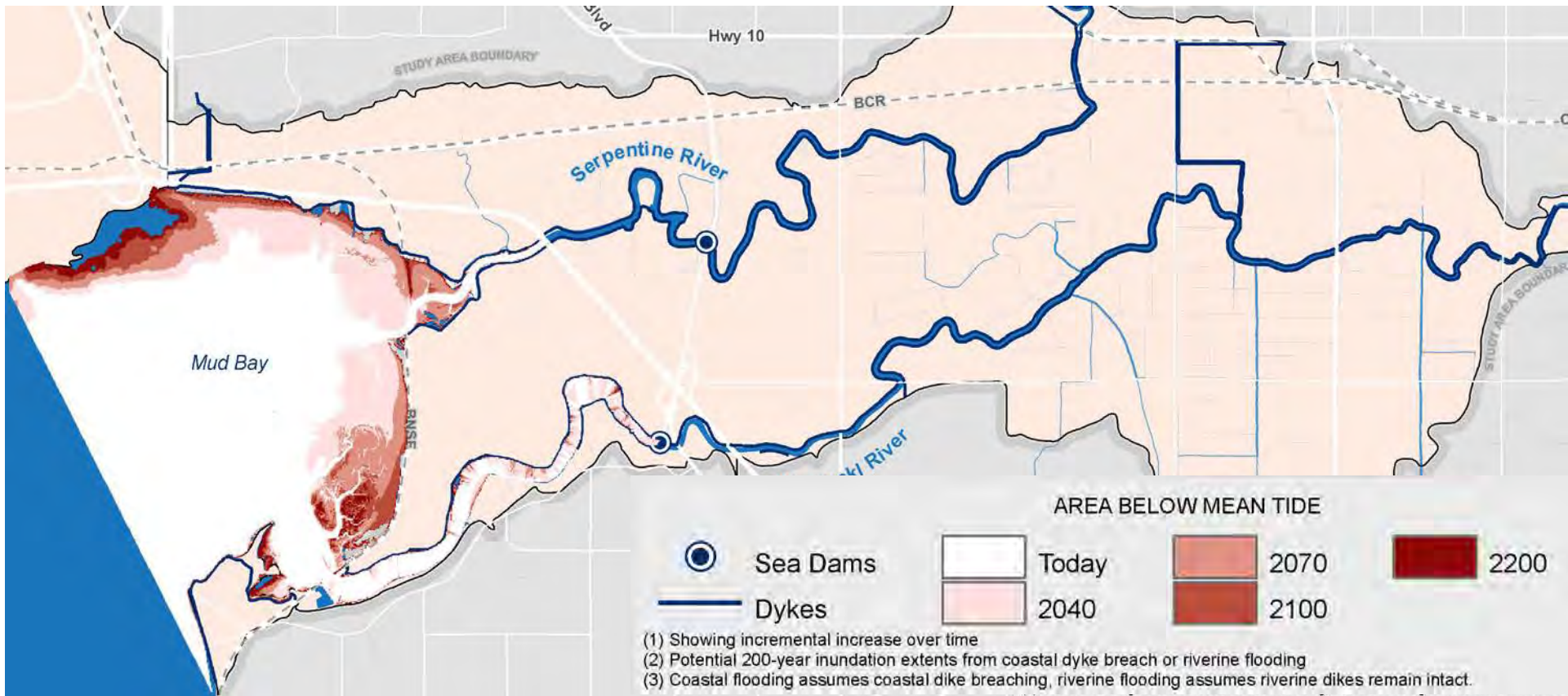
Source: Surrey Story

Barrie Sanford

Floodplain Elevation



Mean Sea Level Migration

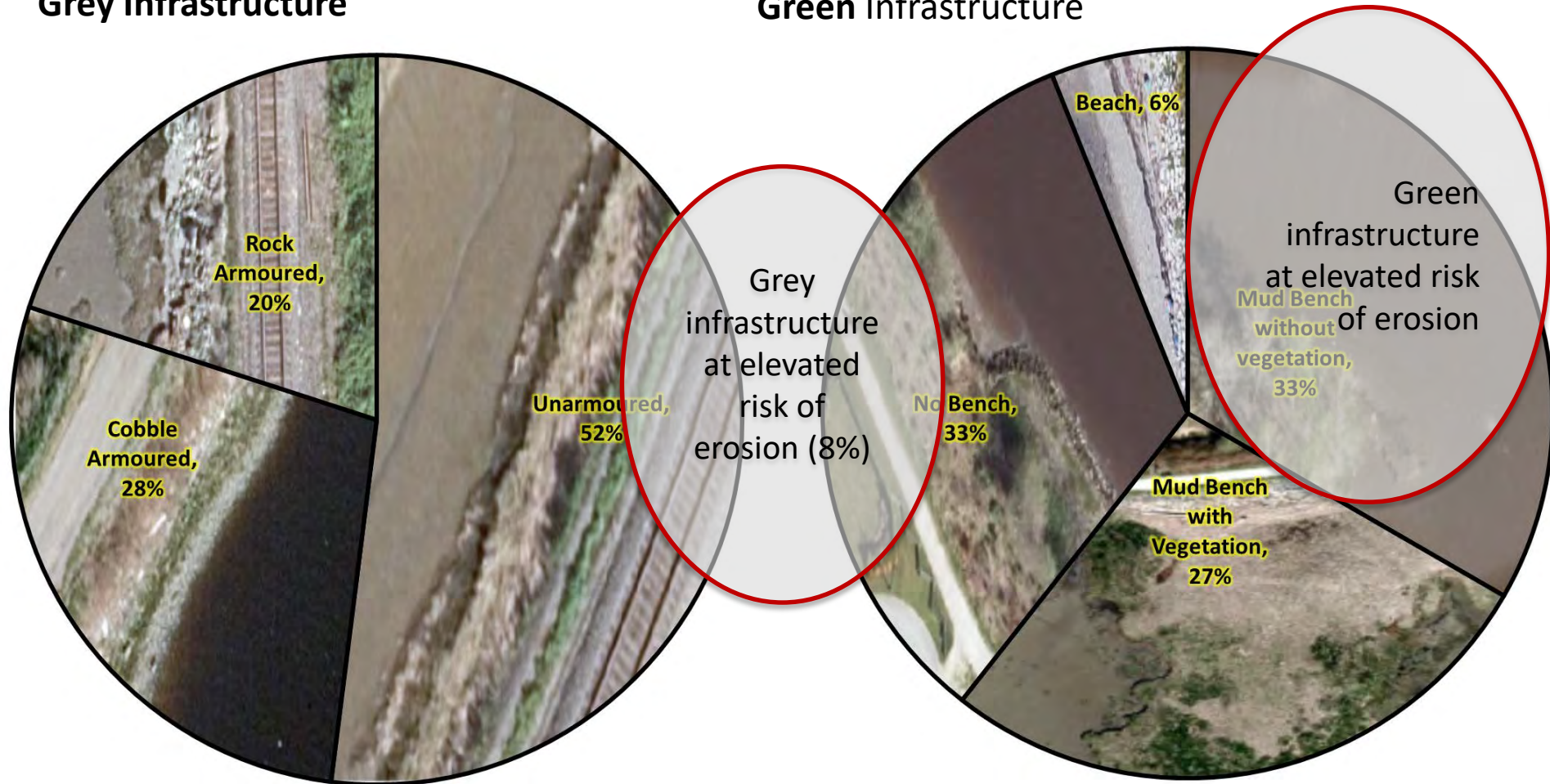


Shoreline Inventory

Additional shoreline mapping was completed by Golder and Associates, 2018

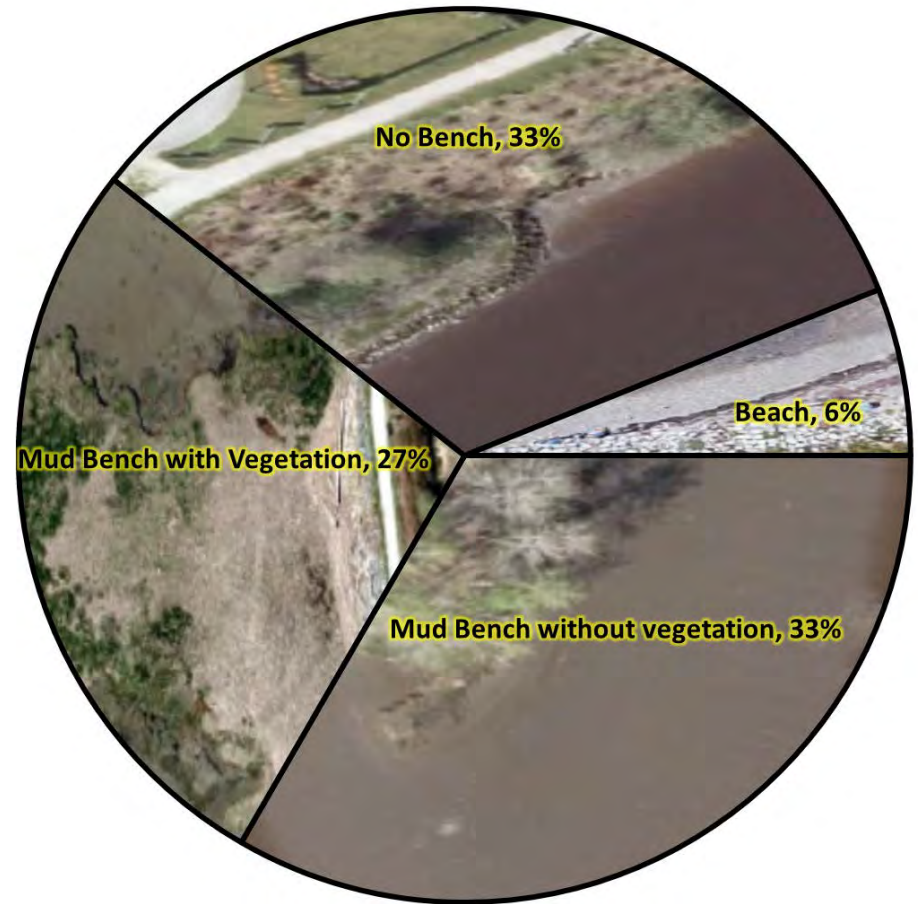
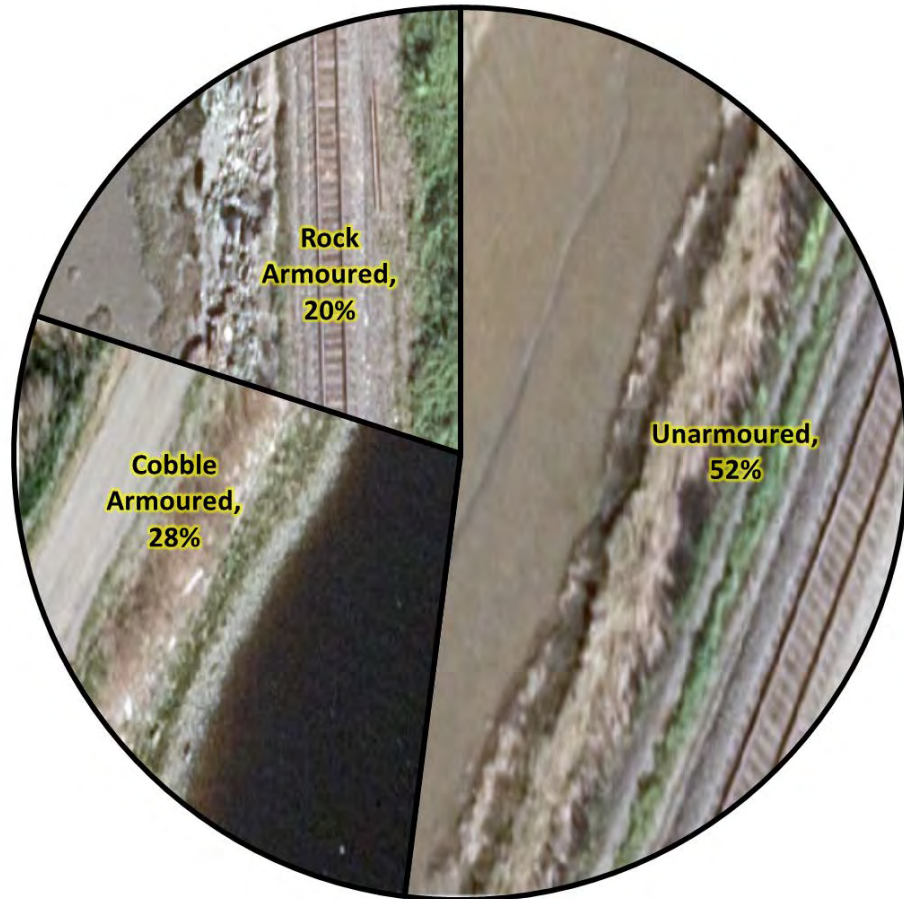
Grey Infrastructure

Green Infrastructure



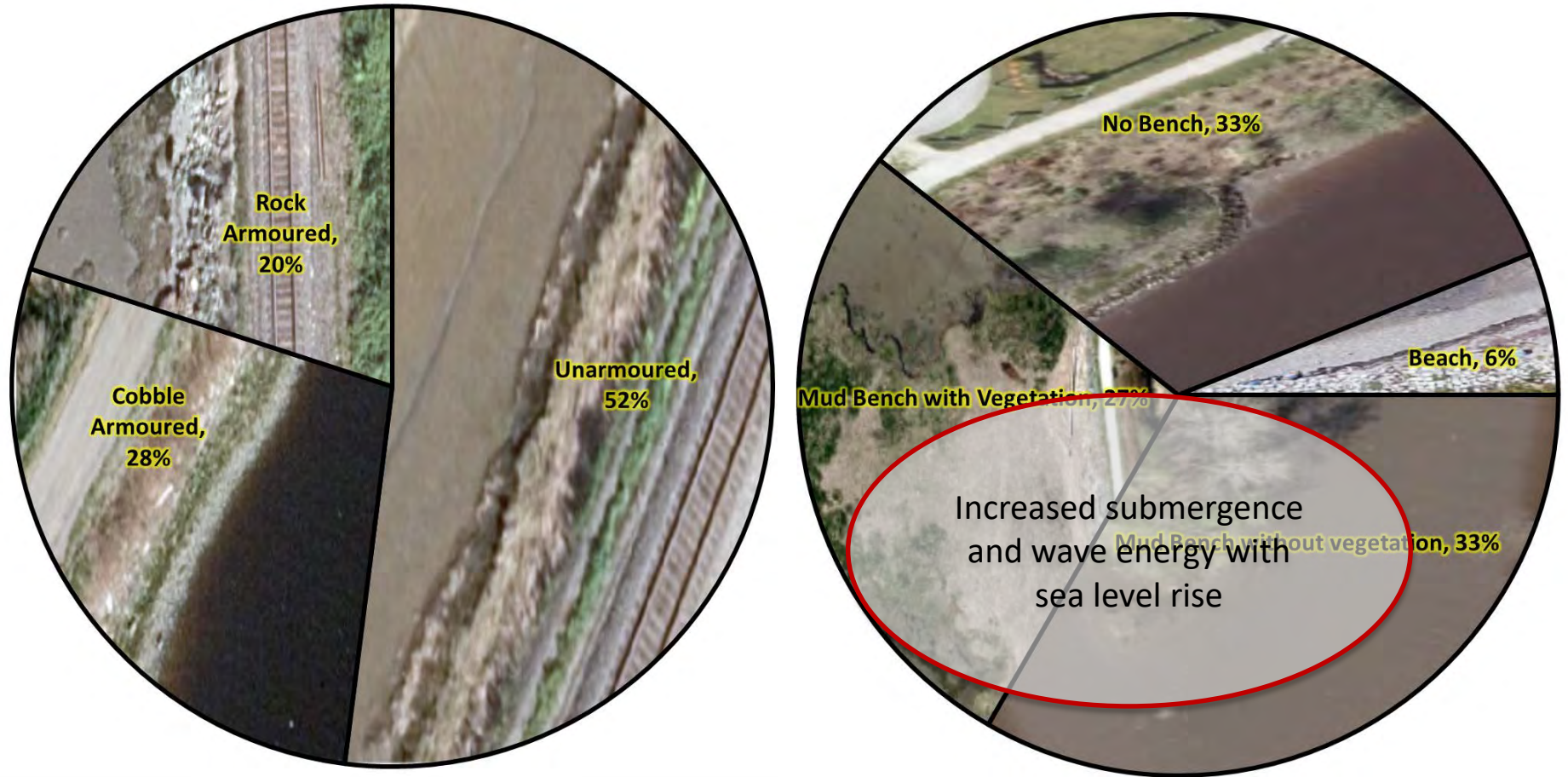
Future vulnerability?

Additional shoreline mapping was completed by Golder



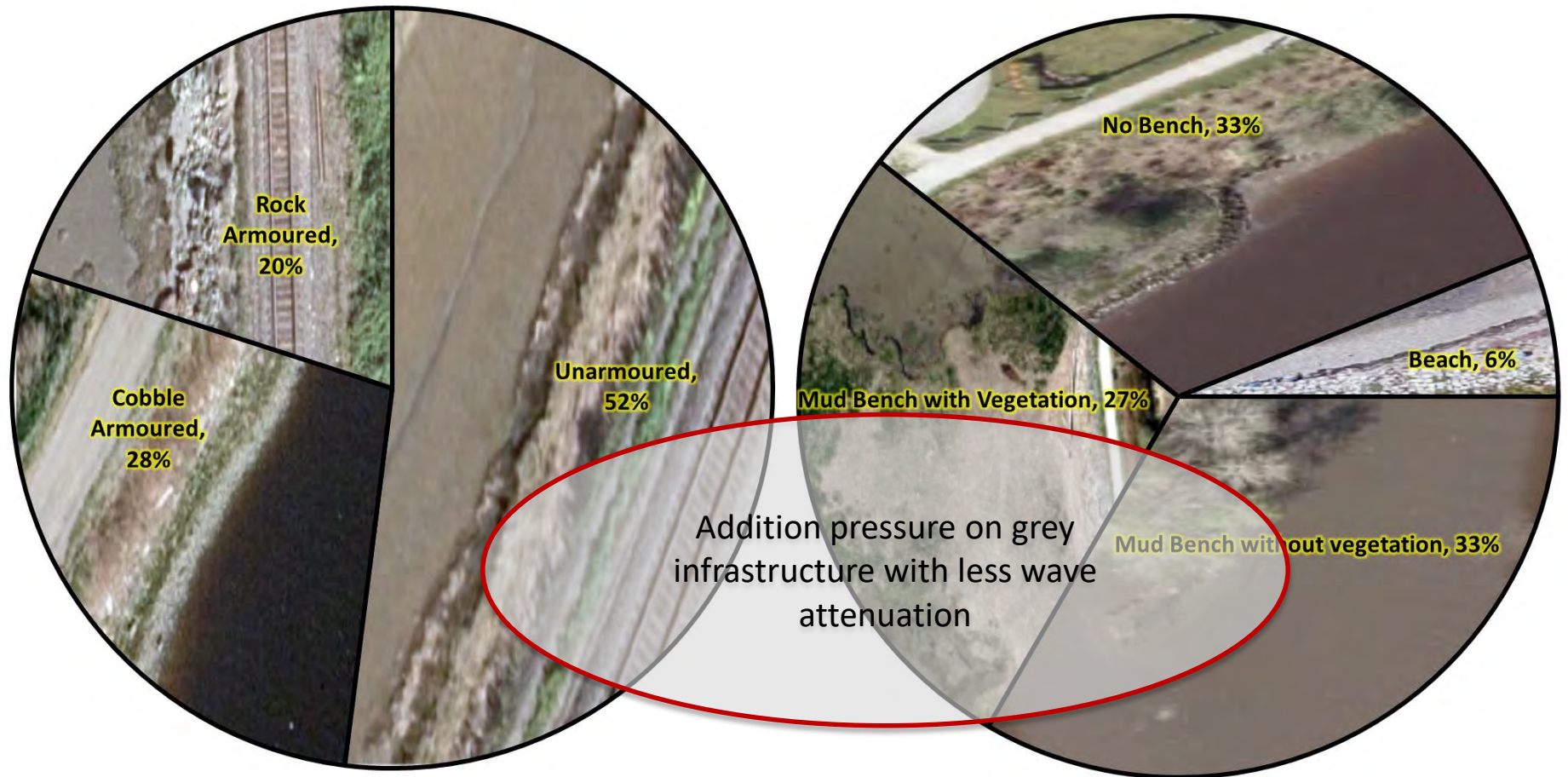
Future vulnerability?

Additional shoreline mapping was completed by Golder



Future vulnerability?

Additional shoreline mapping was completed by Golder



24% of the shoreline is partially **protected by a vegetation bench** and is not armoured

22% of the shoreline is partially **protected by an unvegetated bench** and is not armoured

- Rising sea levels may require some of these areas to be armoured in future as coastal squeeze impacts the vegetative buffer.

Summary

- Mud Bay is an inherited landscape
- Mud Bay has not undergone large changes in sedimentary conditions in recent years
- Mud Bay is at risk of coastal squeeze with sea level rise
- Green infrastructure interacts with grey infrastructure

What are we doing?

Today's objective: To gather relevant stakeholders to discuss potential consequences of the predicted environmental effects. These consequence scores will be used to calculate risk to understand how to direct mitigation efforts.

Project objective: To identify what are likely to be the greatest impacts that the expected sea level rise will have on ecosystem processes, habitat and wildlife species in the study area, and prioritize these impacts and potential solutions.

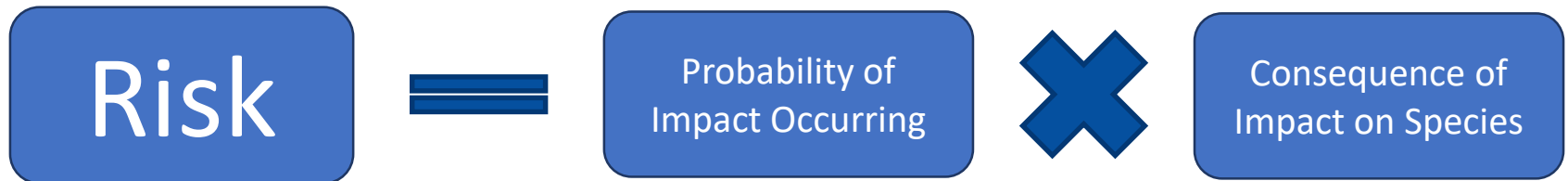


Limitations

- There is a lot of uncertainty associated with this planning project
- We recognize the complexity of the limitations.
- The predictions for climate change and sea level rise, and their influence on habitat is uncertain
- Predicting how natural systems will react over the next 100 years is extremely difficult
- This is the start of a long planning process.
- This exercise is not meant to provide firm answers or decisions
- It is intended to inform an ongoing discussion on future management of the affected areas

Risk Framework

Potential environmental effects of expected changes in climate have been pre-assessed and narrowed down for this workshop. To save time, the probability of the effect occurring has been provided.

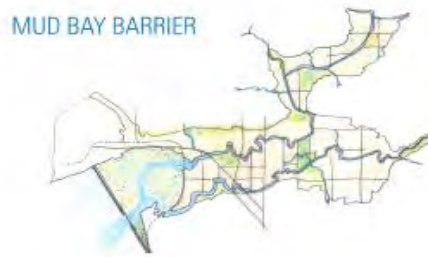


Preliminary Options Overview

CURRENT CONVENTIONS



MUD BAY BARRIER



RIVER REALIGNMENT



COASTAL REALIGNMENT
(HIGHWAY 99)



COASTAL REALIGNMENT
(152ND STREET)



EDGE REALIGNMENT



MANAGED RETREAT



NO ADAPTATION



1. Current Convention
2. Mud Bay Barrier
3. Coastal Realignment to 152nd Street
4. River Realignment
5. Coastal Realignment to Highway 99
6. Edge Realignment
7. Managed Retreat
8. No Adaptation

CURRENT CONVENTIONS

OPTION DESCRIPTION:

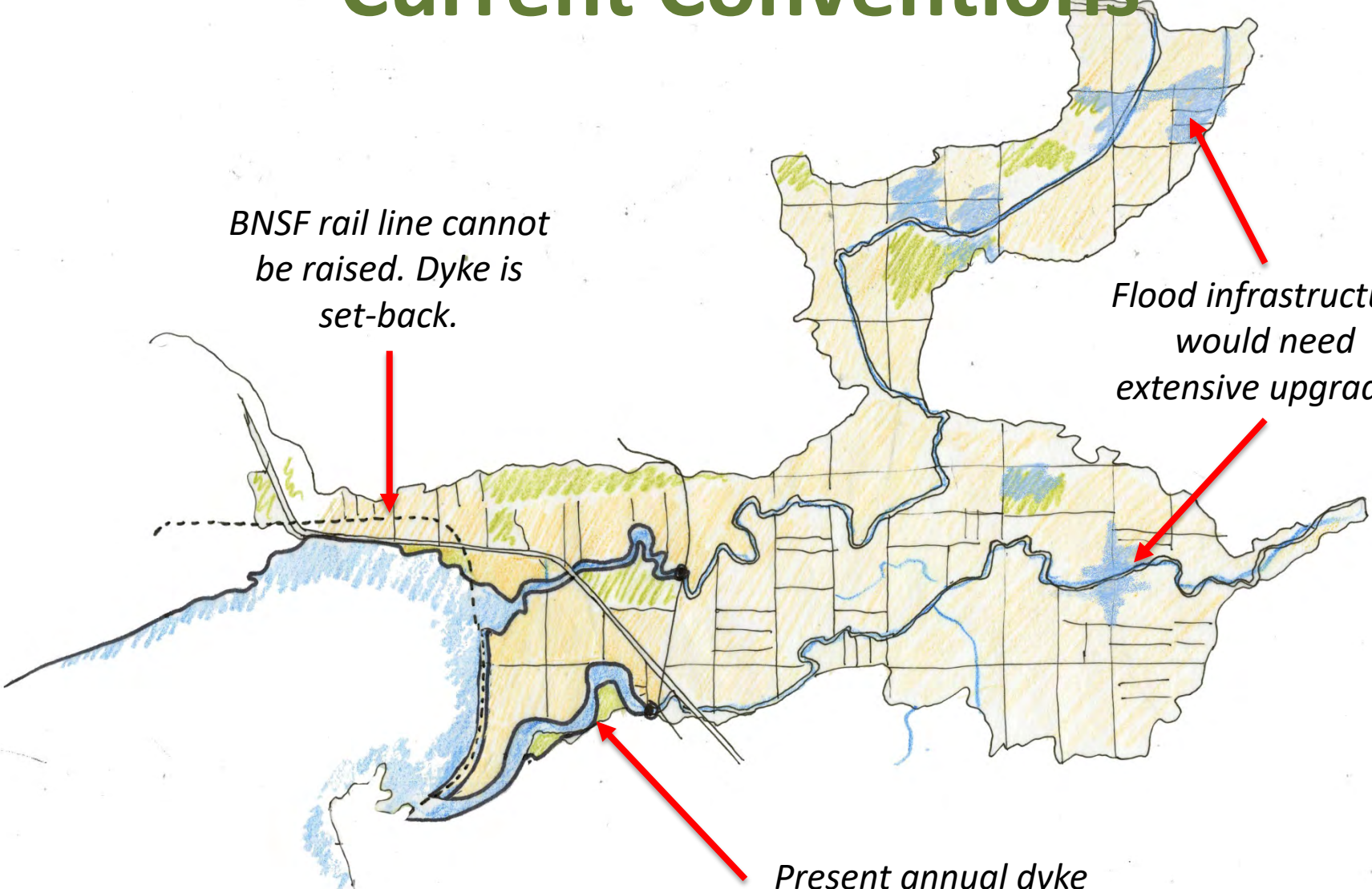
- *Surrey continues raising current dykes to meet projected flood protection requirements.*
- *Present annual dyke maintenance costs of about \$1 million increase substantially with time.*
- *The BNSF railway embankment along Mud Bay is not a dyke and, as such, cannot be raised; a separate parallel dyke is required.*
- *As sea levels continue to rise, the time the sea dams remain open is shortened and significant additional pumping capacity is required.*
- *Alternatively, river dykes could be raised. Raising of dykes and other upgrades will be implemented and phases as required.*
- *Ongoing costs would be significant. Agriculture drainage worsens as riverine flooding & groundwater levels rise.*

Current Conventions

BNSF rail line cannot be raised. Dyke is set-back.

Flood infrastructure would need extensive upgrades

Present annual dyke maintenance costs are about \$1 million



Current Conventions

WHAT THIS COULD LOOK LIKE

Metro Vancouver dike upgrades to cost billions

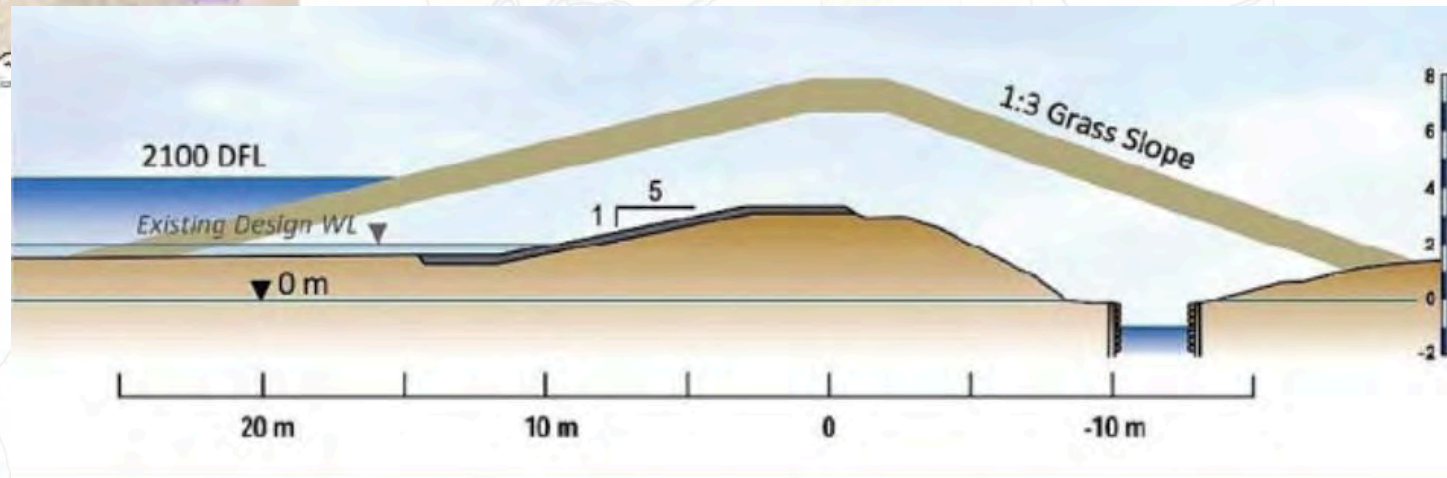
Improvements needed to protect Lower Mainland from rising sea levels

CBC News - Posted Oct 11, 2013 11:45 AM PT | Last Updated: Oct 11, 2013 9:17 AM PT



A new report says the Lower Mainland of B.C. would require nearly \$10 billion

CBC news story on Lower Mainland dike upgrades.



Cross-section showing increased height and width of new dykes compared to existing.



Current Conventions

TECHNICAL CRITERIA BY 2100

Flood damage prevention would be largely reactive (poor). The outcome of failures would be poor. Geotechnical stability is poor. The adaptability of the option over time is limited and operation and maintenance costs are high (very poor). Capital cost are between \$100M to \$1B.

Technical Ranking:

VERY POOR POOR LIMITED GOOD VERY GOOD



Capital Costs:

\$ = <100M
\$\$ = 100M – 1B
\$\$\$ = 1B+



FLOOD DAMAGE PREVENTION



OUTCOME OF A FAILURE



GEOTECHNICAL STABILITY



ADAPTABILITY OVER TIME



CAPITAL COST CoS

\$\$



O&M COST CoS



Current Conventions

VALUES CRITERIA BY 2100



RESIDENTS: No residents are displaced, however, risk levels elevate as more people may build in flood zones. Land ownership remains intact with additional rights to land along dykes provided to the City.

WORSE NO CHANGE BETTER



AGRICULTURE: Minimal agriculture is displaced, but salinization and subsidence continues to be an issue. Some agricultural land is lost due to raising and widening of dykes.

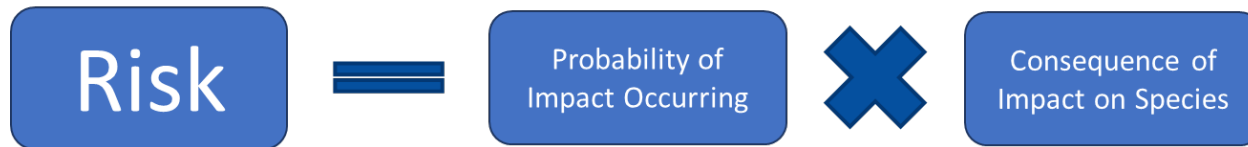


ENVIRONMENT: Salt marsh is negatively impacted by coastal squeeze. Sea dams would be replaced with ones that have fish ladders allowing salmon migration. Migration from land to water could also be difficult for some species due to larger dykes.



Today's Activity

To determine the consequence of the 5 selected environmental effects under a maintaining current conventions scenario, using a scale of 0-5.



2 Tables:

1. *Birds & Mammals* - DUC
2. *Aquatic Species, Amphibians & Invertebrates* - DHC

5 minutes – individual consequence scoring of environmental effects

20 minutes – group discussion of potential environmental effects and consequences

5 minutes – summarize group discussion for reporting back

Today's Activity

Consequence Rating of the impact on species groups		
0	No effect	Will have no impact on population levels
1	Very low	Insignificant or negligible effect on population levels
2	Low	May impact some individuals but will not have a significant impact on the local population levels
3	Moderate	Will have a noticeable impact on population levels. With habitat replacement/restoration it will be possible for the populations to recover
4	High	Will have a significant and permanent impact on population levels in the study area. With habitat replacement/restoration it may not be possible for populations to recover
5	Very high	Will have impacts that could potentially result in the extrication of this group from the study area



Ecosystem Vulnerability Workshop

Plenary Discussion

Birds & Mammals

Possible Detrimental Environmental Effects	Probability of Impact (1 low -5 High)	Cosequence of Impact on Species Groups				
		Song Birds	Waterfowl Birds	Shorebirds	Raptors	Mammals
		Spotted Towhee	Mallard	Western Sandpiper	Red-tailed Hawk	Townsend's Vole
Loss of intertidal habitat	5	0	2	4	2	3
Less exposure time of mud flats	5	0	2	5	2	0
Loss of eelgrass community	4	0	5	3	2	0
Loss of terrestrial habitat	2	1	1	2	4	4
Increase salinity in freshwater habitat	3	1	1	0	1	1
Risk Rating						
Loss of intertidal habitat		0	10	20	10	15
Less exposure time of mud flats		0	10	25	10	0
Loss of eelgrass community		0	20	12	8	0
Loss of terrestrial habitat		2	2	4	8	8
Increase salinity in freshwater habitat		3	3	0	3	3

Aquatic Species, Amphibians & Invertebrates

Possible Detrimental Environmental Effects	Probability of Impact (1 low -5 High)	Cosequence of Impact on Species Groups				
		Marine Fish	Marine Crustaceans	Freshwater Fish	Amphibians	Invertebrates
		Coho Salmon	Littleneck Clam	Cutthroat Trout	Pacific Tree Frog	Anise Swallowtail
Loss of intertidal habitat	5	2	3	0	0	2
Less exposure time of mud flats	5	1	2	0	0	1
Loss of eelgrass community	4	5	4	0	0	1
Loss of terrestrial habitat	2	1	1	0	1	3
Increase salinity in freshwater habitat	3	1	1	3	5	3
Possible Detrimental Environmental Effects		Risk Rating				
Loss of intertidal habitat		10	15	0	0	10
Less exposure time of mud flats		5	10	0	0	5
Loss of eelgrass community		20	16	0	0	4
Loss of terrestrial habitat		2	2	0	2	6
Increase salinity in freshwater habitat		3	3	9	15	9

Expected Risks

The loss of exposure time for foraging associated with mud flats. The greatest impact from this will be to **migratory shorebirds** which rely heavily on this area as a stopover to feed and replenish their reserves for the continued migration north.

Mitigation: Monitor sediment transport in Mud bay and design engineering interventions to promote the retention of and depth of sediment.



Photo by Bill Boulton. From: <https://deltafarmland.ca/resources/farmland-wildlife/shorebirds/western-sandpiper/>

Expected Risks

The loss of eel grass communities. The depth of Mud Bay is expected to increase, which could reduce the available habitat for eel grass communities which support a **diversity of marine species and birds.**

Mitigation: Monitor the extent of eel grass communities and their tolerance to changing depths. Design engineering interventions to promote the retention of sediment to the preferred depth of eel grass.



Photo by Jim Dickson From:
<http://linnet.geog.ubc.ca/ShowDBImage/ShowStandard.aspx?index=366>

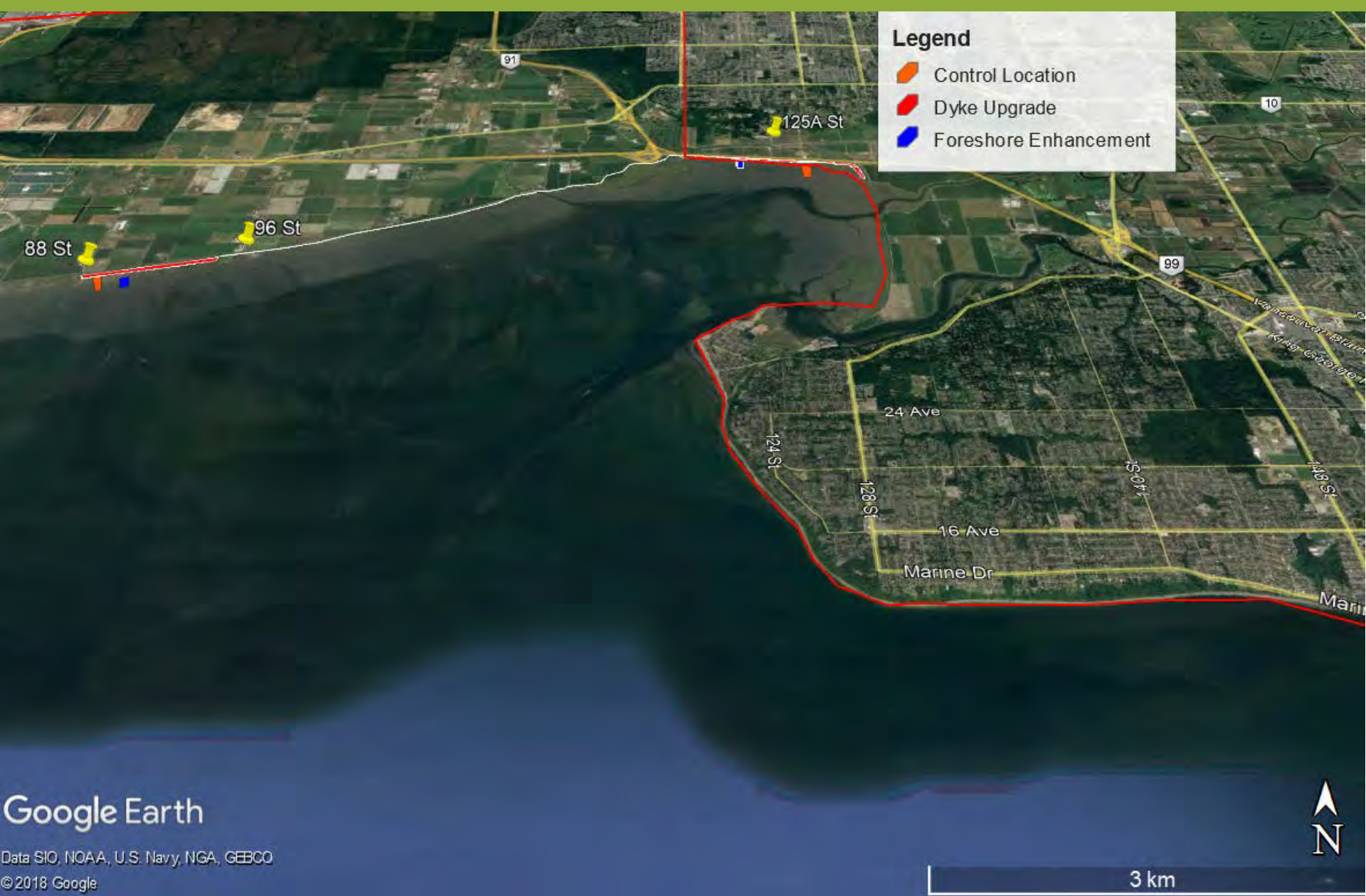
Expected Risks

Loss of intertidal habitat. This transition zone between the marine and terrestrial habitat is highly productive and used by a wide range of species. Its loss will impact forage opportunities for **migratory & resident birds, mammals**, as well as **marine life**.

Mitigation: Promote “Green Shores” approach to all new dikes. Design intertidal features to help trap sediment and extend the intertidal zone out as far as possible.



Photo of Mud Bay Park, from the Surrey Biodiversity Strategy



- Subject to federal funding application and acceptance
- 2 pilot locations, 2 control locations

The Message Box

Tool to streamline the information into concise messaging

- What are the problems/conflicts/issues involved?
- Why does this information matter to the identified audience?
- What are some of the possible solutions to this problem?
- What are the potential benefits of resolving this problem?

Problems

EXAMPLE for discussion

- Large fish biomass declined by at least 90% across the global ocean
- Baseline: prior to industrial exploitation there were 10 times more large fish
- Initial declines happened very rapid and are often poorly documented
- Management will underestimate decline
- Species composition has undergone large changes as well
- The entire ocean has been transformed, no “blue frontier” left
- Changes very uniform from the tropics to the poles, close and distant to shore

Benefits?

- Among the last free-ranging large animals on earth
- Most valuable wild animals on earth = huge economic benefits
- Important ecological roles
- Lions and tigers of the sea
- First large land mammals and freshwater fish, then coastal, then whales - now everything else is reaching the limit
- Its time to turn this around

Global Overfishing

So What?

- Fisheries will suffer, possibly collapse
- This likely has major ecosystem consequences (but we are ignorant to what precisely will happen)
- Populations and species may go extinct

Solutions?

Recovery by reducing fishing pressure

- Reduce effort (hard to control because fishing pressure increases)
- Reduce quota (hard to achieve and on its own almost always not sufficient)
- Marine reserves (many promising examples, almost never fail to halt declines)

Problems?

Overfishing has removed 90% of large fish globally
- tuna, swordfish, marlin

So What?

This threatens the survival of sensitive species, the viability of fishing, and the functioning of ocean ecosystems

Global Overfishing

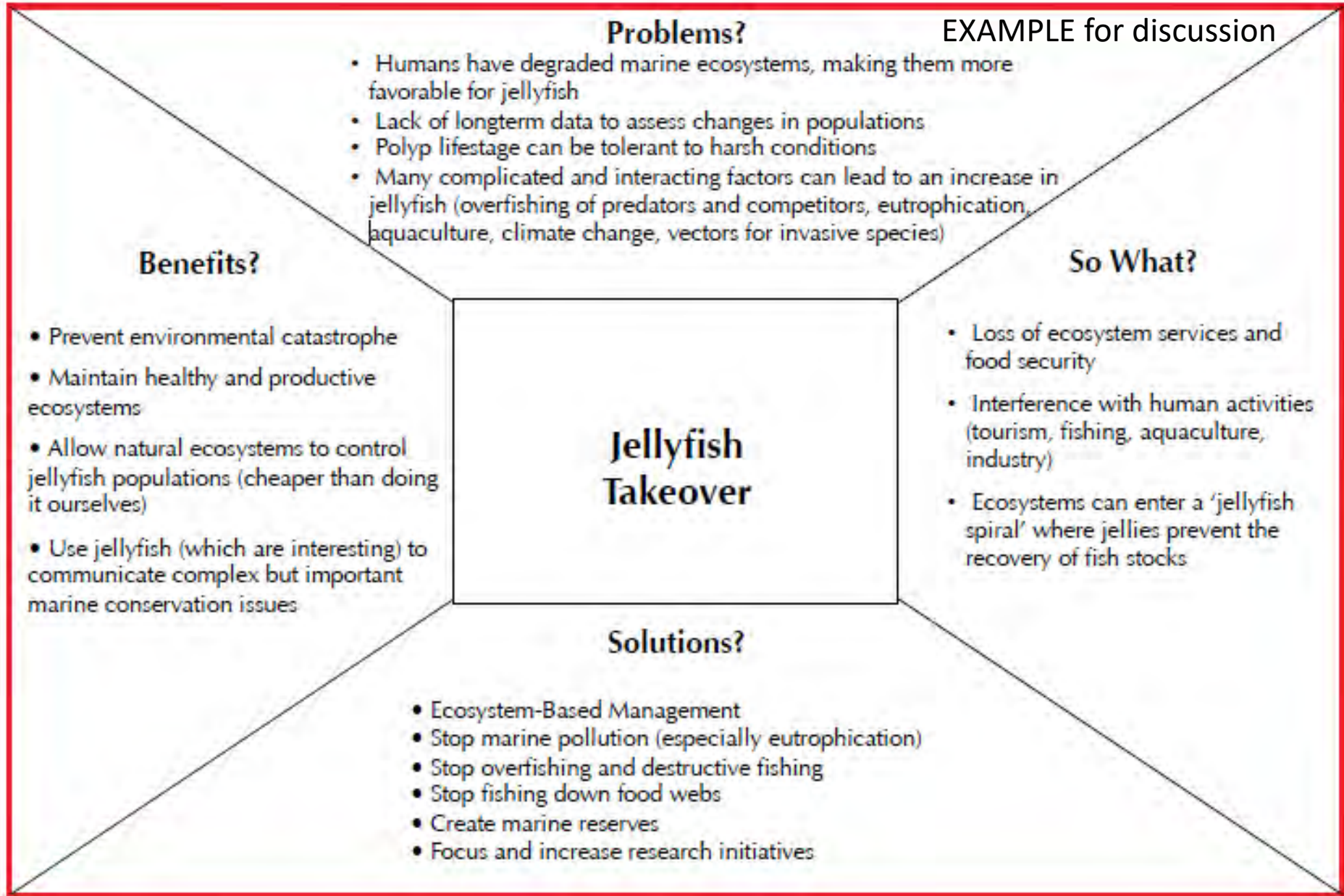
Solutions?

Fishing pressure should be reduced by reducing quotas, modifying fishing gear and implementing reserves

Benefits?

Maintain economic and ecological value

Audience: National & International Media



Audience: General Public

EXAMPLE for discussion

Problems?

Humans have degraded marine ecosystems, making them more favorable for jellyfish

So What?

Loss of ecosystem services and food security

Interference with human activities (tourism, fishing, aquaculture, industry)

Jellyfish Takeover

Solutions?

- Stop marine pollution (dead zones)
- Stop overfishing
- Create marine reserves

Benefits?

Prevent environmental catastrophe
Maintain healthy and productive ecosystems

Audience: General public

Surrey - Coastal Flood Adaptation Strategy Communications Plan



Nathan Vadeboncoeur, PhD
President – Smart Shores



Science and Storytelling



Connect



Engage



Inspire





Ecosystem Vulnerability Workshop

Next Steps

DMAF

Blue Carbon

Municipal Natural
Assets Initiative

Data Availability/Sharing &
Collaboration

CFAS

Crowd-funding with
MEOPAR

Eelgrass mapping,
monitoring and research

Shared Waters

Coastal
Restoration Fund

Boundary Bay Health
Conservation Committee



SURREY COASTAL FLOOD ADAPTATION STRATEGY (CFAS)

Thank you!

